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CABINET AGREES TO SUBMIT DOCTORS' DEMANDS TO BINDING ARBITRATION; 3000 DOCTORS NOW ON HUNGER STRIKE By Gil Sedan

JERUSALEM, June 26 (JTA) -- The Cabinet agreed, in the face of Israel's worst medical crisis today, to submit the demands of striking doctors to binding arbitration. The decision, which had been strongly opposed by Finance Minister Yoram Aridor, was taken as some of the country's major hospitals were forced to close because fasting doctors on their staffs were too weak to perform their duties.

The Council of the Israel Medical Association will meet at noon tomorrow to study the wording of the Cabinet communique. Representatives of the striking doctors have begun talks with Attorney General Yitzhak Zamir on that subject and to consider prominent personalities who might be asked to serve as arbitrators.

An estimated 3,000 doctors were on hunger strikes today. The hunger strike began two weeks ago to reinforce the four-month-old general strike by government employed physicians for higher salaries and better working conditions. The doctors and their supporters in the government and Knesset were urging binding arbitration after negotiations with the Treasury came to an impasse.

Cabinet Secretary Dan Meridor said today that Attorney General Zamir would appoint an arbitrator and that he expected the doctors to return to work immediately. Aridor, who had threatened to resign rather than accept a binding decision on salaries imposed by an outside arbitrator, apparently offered no objection to the Cabinet's decision reached after a six hour session. The decision was to bring all issues still outstanding before the arbitrator.

Doctors Still Suspicious

The Treasury had insisted earlier that if there was to be arbitration it should cover all of the strike issues, including those on which agreement had been reached during weeks of negotiations. The doctors objected to reopening those issues. But even after the government complied, some doctors remained suspicious. Commenting on the Cabinet decision, Dr. Eli Raz of Kaplan Hospital in Rehovoth said the doctors had been deceived by the government too many times in the past.

The situation that forced the Cabinet to act today was chaotic. Doctors, grimly observing their hunger strike, were collapsing by the scores and many required hospitalization. About 33 physicians were confined to bed at Kaplan Hospital and it appeared that the surgery would have to shut down. Hadassah Hospital at Ein Kerem handled only emergency cases. Its Mt. Scopus medical center was shut down entirely. Haifa's Rambam Hospital was being run by army reserve doctors.

At Nahariya Hospital, 50 doctors were bedridden and only emergency cases were admitted for treatment. Only one doctor, an army reservist, was on duty.

The nearly total collapse of medical services in Israel raised the possibility that patients in urgent need of treatment would be sent to Arab hospitals on the West Bank and Gaza Strip. According to Israeli opinion, those hospitals are sub-standard and too small to handle a sudden influx of patients. Nevertheless, doctors at Hillel Jaffe Hospital in Hadera announced they would send surgical cases to the Nablus hospital because their own anesthesiologists were ill from fasting.

So far there were no reports of Israeli patients being transferred to Arab hospitals. The Magen David Adam ambulance service said it would not take patients to Gaza because there were no doctors in attendance and the ambulance drivers could not assume responsibility for the patients in transit. The drivers said they would take patients to Soroka Hospital in Beer-sheba and leave them in the reception room if they are not admitted.

2 ISRAELIS WOUNDED BY GRENADE

By Hugh Orgel

TEL AVIV, June 26 (JTA) -- Two Israeli soldiers were slightly wounded today when a grenade was thrown at their vehicle in a convoy near Sidon in south Lebanon. A military spokesman said there were four other attacks on Israeli troops in Lebanon over the weekend but none resulted in casualties.

Beirut radio reported three heavy explosions in the Sidon area yesterday. One was on the Sidon-Nabatiya road and two others at the Ein Hilweh refugee camp on the outskirts of Sidon, according to the radio report.

Meanwhile two of the Palestine Liberation Organization's breakaway factions, Naif Hawatme's Democratic Front for the Liberation of Palestine and George Habash's Popular Front for the Liberation of Palestine, reportedly have merged in order "to strengthen the PLO" which has been weakened by the revolt within El Fatah against Yasir Arafat.

COURT RULING CAUSES CONFUSION

By Helen Silver

WASHINGTON, June 26 (JTA) -- There was confusion here among Reagan Administration officials and Congressional members concerning the Supreme Court decision striking down the use of the congressional veto, which may have a direct effect on the sale of weapons to Jordan, for example, as the Administration has proposed.

However, the American Israel Public Affairs Committee (AIPAC) suggested that the Court's ruling, while dealing a blow to the one-house veto, does not deal with the two house veto which remains in force and could allow the Congress to veto the sale of advanced weaponry abroad.

The Court ruled by a 7-2 vote last Thursday, that the so called "legislative veto" exceeded constitutional limits designed to preserve the separation of powers. The 50 year-old statute provides that either or both houses, by a simple majority, can block specific actions that the President or a Federal agency takes to carry out authority that Congress had delegated.

According to the ruling by the Court, Congress will be able to disapprove executive branch action only if a bill to that effect passes both houses and receives the President's signature. If the President vetoes the legislation, Congress may block the President's action only by overriding his veto by a two-thirds vote.

The landmark decision was made by the court in a rather obscure case concerning Jagdish Chadha, a Kenyan holding a British passport, living in Los Angeles and his effort to avoid deportation after his student visa expired. After Chadha succeeded in obtaining a favorable ruling from the Justice Department, that decision was vetoed by one house of Congress.

Chadha then carried his fight to the federal courts, beginning in 1977, and resulted in the high court's ruling. The decision appears to have had little bearing on Chadha since he married a U.S. citizen in 1980 that would have freed him from the prospect of deportation even if he had lost the case.

The decision meanwhile will undoubtedly change the way future legislation is written. According to some observers, legislation will be "written more tightly" to guard against loss of power by the legislative branch. The legislative veto has been most frequently employed in recent years and more than 60 active laws contain legislative veto provisions.

Military Sales Will Be Affected

One law which will be directly affected by the court's decision is the military appropriations authorization act of 1975. Under this legislation, a concurrent resolution of Congress could restrict export of certain military or technological products. All military sales of \$25 million or more now must include a presidential notification to the Congress. Congress has 60 days from the date of notification to reject the proposed sale. But it must be rejected by both the Senate and the House.

Precisely how the court's ruling would affect the Administration's long standing intention to sell sophisticated weaponry to Jordan remains unclear. AIPAC, the official Israel lobby organization, said that the Court's ruling "may have implications for the two house veto authorized" by the arms export act. However, AIPAC continued, "the court's decision did not deal with the two house veto which ... remains in full force and effect until a court of competent jurisdiction rules on its validity."

EEC LIFTS FREEZE ON ISRAEL

By David Kantor

BONN, June 26 (JTA) -- Israel and the European Economic Community (EEC) signed an agreement Friday giving Israel access to the Luxembourg-based European Bank for Investment, providing commercial loans to Israel of up to \$40 million over the next five years.

The financial accord was the result of the decision by the EEC heads of state at their summit meeting in Stuttgart last week to lift the sanctions imposed on Israel when it invaded Lebanon in June, 1982. Another expected result of that decision is reactivation of the joint EEC-Israel committee for economic cooperation which was suspended as part of the sanctions.

MAPAM STAYS IN ALIGNMENT

By Hugh Orgel

TEL AVIV, June 26 (JTA) -- The Mapam party decided by a narrow 17 vote margin last night to remain part of the Labor Alignment. The nearly 1,000 delegates to the party's ninth convention were split evenly on the issue. The vote was 515-498 in favor

of continuing the alliance with the Labor Party. A Labor Party spokesman welcomed the decision, saying it ensured a united campaign to oust Likud from power in the next Knesset elections. But Labor dove Yossi Sarid said he regretted it. He believed separate lists in the next elections would have revitalized both parties and offered a better Labor alternative to the present government.

Some veteran Mapam leaders agreed with Sarid, among them Victor Shemtov, Chaika Grossman, Gad Yativ and Binyamin Yasur. Shemtov, Mapam's Secretary General who had campaigned hard for a separate list to offer "fresh ideological thinking to attract new voters," said he would no longer serve as faction chairman.

Mapam, which is generally well to the left of Labor on many issues has long complained that its views were neglected by the much larger Labor Party. The question at hand however was whether the objective to unseat Likud would be better served by a single list of Alignment candidates or separate Labor Party and Mapam lists in the next elections. A single list was favored by such Mapam veterans as Meir Ya'ari and Yaacov Hazan and their view prevailed, but only barely.

A NEW AUSTRIAN CHANCELLOR TO CONTINUE KREISKY MIDEAST POLICY By Reinhard Engel

VIENNA, June 26 (JTA) -- Chancellor Fred Sinowatz of Austria said yesterday that his new Socialist government will continue the Middle East policy laid down by his predecessor, former Chancellor Bruno Kreisky, which is that there cannot be a durable peace in the region without a just solution of the Palestinian problem.

"It is true that the Israeli government has criticized our Middle East policy very strongly, but it must be said that our policy was also accepted by many Israelis," Sinowatz told the editor-in-chief of Arbeiterzeitung, the organ of the ruling Social Democratic Party, in his first interview on the Middle East since taking office.

He praised Kreisky for his detailed knowledge of Middle Eastern affairs and his personal acquaintance with leading politicians in the region. In this sense, Kreisky is irreplaceable, Sinowatz said and "we will have maximum continuity in our foreign policy, including our position toward the Middle East conflict." He spoke of Kreisky's humanitarian efforts to achieve a prisoner of war exchange in Lebanon, but he doubted that the present situation would allow continuation of the process. "Austria will always be available, we will help if we can," he said.

Sinowatz would not comment on the Israel-Lebanon withdrawal agreement signed last month. "But we must understand why Syria and the Palestinians are not happy with this agreement," he said. "The situation in the Middle East has deteriorated in recent times and I don't know if the Israeli government will change its policy. We can only hope it will do so," he said.

He blamed the current revolt in the Palestine Liberation Organization against PLO chief Yasir Arafat on the failure of moderation and readiness for a dialogue to produce results. "So right now, we see that the radical forces are getting stronger. We can only hope that there will be a time when reasonable persons are strong enough to put through a solution, but moderation on one side cannot succeed without a response from the other side," he said.

JEWISH AGENCY ASSEMBLY ENDS WITH DELEGATES DISAPPOINTED AT BEGIN'S FAILURE TO APPEAR By Cindy Kaye

JERUSALEM, June 26 (JTA) -- The Jewish Agency's annual Assembly ended here Thursday night, marred by rumblings of anger and disappointment that Premier Menachem Begin failed to appear to deliver the closing address as he had been scheduled to do.

The official explanation was that the Premier was too heavily occupied with pressing duties to make an appearance before the more than 800 diaspora Jewish leaders and others who attended the three-day gathering. The unofficial word was that Begin deliberately stayed away because he was angered that the overseas Jewish fundraisers had rejected two Herut candidates for the chairmanship of the Jewish Agency's aliya department.

According to sources close to Begin, the veto of the two candidates, Raphael Kotlowitz and Eli Tavin, was not for objective reasons but because of the overseas leaders' "antipathy toward Herut," Kotlowitz, who has chaired the department for the past 5 1/2 years was denied reappointment on grounds that he was "unsuitable." Herut's alternative nominee, Eli Tavin, was also rejected.

It was reported at the Assembly that Jerold Hoffberger of Baltimore, who was elected chairman of the Jewish Agency Board of Governors, succeeding the retiring Max Fisher of Detroit, led the opposition to both Kotlowitz and Tavin. Nevertheless, Begin was not expected to "boycott" the Assembly. Menachem Savidor, Speaker of the Knesset, addressed the Assembly in Begin's stead. He was well received but anger at the Begin snub was not concealed.

One delegate remarked that the Prime Minister "did more of a disservice than a service by making this point." Another observed that "There are a lot of important contributors here who expected Begin to address them tonight."

Fisher Receives Medal

Despite the ill feelings, the Assembly closed on a festive note. Fisher was awarded the "Medal of Israel" for his many years of devotion to Israel and the Jewish people and his 13 years of service to the Jewish Agency. He became chairman of its Board of Governors in 1970.

The Assembly adopted a general resolution expressing "outrage at Soviet discrimination and its trampling of human rights." It also expressed sorrow at the ill treatment of Jews in certain Islamic countries and reaffirmed the Assembly's commitment to aliya and Jewish education.

A number of department chairmanships remained unfilled when the Assembly adjourned, including the aliya department. If members of the executive committee are unable to agree on appointments, the incumbent chairmen will continue to serve until the Jewish Agency Board of Governors reconvenes next October.

ANTI-ISRAEL RESOLUTION REJECTED

By Tamar Levy

GENEVA, June 26 (JTA) -- The resolutions committee at the United Nations Conference on Trade and Development (UNCTAD) in Belgrade has rejected an Arab-inspired anti-Israel resolution. It was referred to a special committee however and will be brought to a vote at the plenary session.

The resolution condemns Israel's policies in the occupied territories, particularly its economic activities there and calls on UNCTAD to create a special unit to investigate the charges. Meir Gabay, head

of the Israeli delegation, told the Jewish Telegraphic Agency that there probably would be a compromise. Israel will not be condemned and the special unit will not be set up. He said UNCTAD would be called upon only to prepare a survey of Israel's economic activities in the territories.

Another resolution calling for economic assistance in Lebanon holds Israel responsible for the situation in that country. Gabay argued that Syria and the Palestine Liberation Organization were responsible. The Lebanese delegate asked the conference not to mention Israel in the context of the aid resolution.

ALI SEES NEW MIDEAST MOMENTUM DUE TO UPHEAVAL WITHIN PLO

By David Kantor

BONN, June 26 (JTA) -- The Foreign Minister of Egypt, Kamal Hassan Ali, said here today that the present upheaval inside the Palestine Liberation Organization has paved the way for new momentum in the Middle East peace process.

The visiting Egyptian diplomat, in his discussions with West German leaders, said the PLO can no longer be considered an independent representative body which means that each PLO faction or each group of Palestinians can develop its own representation.

"Maybe the residents of the West Bank and the Gaza Strip will also build their own group and will seek an open dialogue with King Hussein of Jordan," Hassan Ali suggested. Meanwhile, PLO chief Yasir Arafat, who was ousted from Syria Friday for allegedly accusing President Hafez Assad of fomenting the rebellion against him in PLO ranks, flew to Prague yesterday. He is reportedly seeking support from his Communist bloc friends against the mutineers within his own El Fatah faction. In any event, Arafat has been barred from returning to Syria and so has his deputy, Abu Jihad.

Speaking on other Middle East issues, Hassan Ali said, according to diplomatic sources here, that there must be a link between the withdrawal of all foreign forces from Lebanon and the future of the Golan Heights, annexed by Israel in 1981. He said Cairo expected Israel to agree to the principle of territorial concessions in peace talks involving the Golan Heights.

He told reporters here that Egypt's Ambassador to Israel, recalled after the invasion of Lebanon, would be returned to Tel Aviv. It is merely a question of timing, he said.

NEWSPAPER REGRETS ANTI-SEMITIC AD

NEW YORK, June 26 (JTA) -- A Singapore newspaper has apologized to the Anti-Defamation League of B'nai B'rith for publishing an advertisement for pianos that contained an anti-Semitic slur. The ad, placed by the Chiu Piano firm, was captioned, "Now, British and German pianos at Jewish prices."

In a letter to the newspaper, The Straits Times, Abraham Foxman, ADL national director and head of its International Affairs Division, called the ad "bigoted and offensive." In response, L. Holloway, managing director of The Straits Times Press Limited, said the ad "would not have been accepted had it not slipped through our normal standards check. Our newspaper does not subscribe to nor allow advertisements of this nature with such headings, and the fact was instantly recognized the next morning by all executives concerned."

ABRAMS CALLS ANDROPOV ASCENSION 'VERY BAD SIGN' FOR HUMAN RIGHTS

By Helen Silver

WASHINGTON, June 26 (JTA) -- The ascension of Yuri Andropov and his colleagues in the Soviet hierarchy "is a very bad sign" for Soviet human rights, according to Elliott Abrams, Assistant Secretary of State for Human Rights and Humanitarian Affairs.

Testifying before the subcommittee on Human Rights and International Rights of the House Foreign Affairs Committee and the Commission on Security and Cooperation in Europe, Abrams said that the U.S. "is deeply concerned about the downturn in emigration" of Soviet Jews "which seems brought out of the closet once again."

Abrams told the jointly sponsored hearing that "the issue has been raised with the Soviets at every appropriate opportunity" in public forums and in bilateral talks. Secretary of State George Shultz, Abrams said, has placed particular stress on this and other human rights issues during his discussions with the Soviet Foreign Minister Andrei Gromyko.

Abrams said: "In the short run, our goal must be to help as many individuals as we can, to limit discriminatory practices, and to secure freer emigration. Over the long term, we have to obtain a Soviet system that is more open to outside influences ... a peaceful evolution of that society into one that is easier to live with as well as to live in."

Specific Action Urged

Lynn Singer, president of the Union of Councils for Soviet Jews, recommended that the U.S. take the following steps to help reduce the increased harassment of Soviet Jews: that President Reagan raise the issue of "virulent anti-Semitism" directly with Andropov and in bilateral trade negotiations and other areas of cooperation; that the U.S. Consulate in Kiev be reopened to protect both American tourists and Soviet refuseniks; and that the U.S. Embassy in Moscow work with the embassies of U.S. allies in setting up informal meetings with Soviet human rights activists.

Also testifying before the committee was Igor Tufeld, 26, formerly of Moscow whose sick parents have been denied exit visas to Israel repeatedly since 1977 when Tufeld emigrated. Tufeld, who now lives in Jerusalem, flew to Washington to present his testimony, and to refute the charges of the "Anti-Zionist Committee of the Soviet Public" that all Soviet Jews who wish to emigrate have already done so.

Meanwhile, some 500 persons rallied last week outside the Soviet Consulate in San Francisco to protest the statements by the Anti-Zionist Committee. Protesters lined the sidewalk and lifted a 90-foot long computer printout sheet with the names of thousands of refuseniks, some of whom have been waiting to leave the Soviet Union for more than 15 years. The demonstration was sponsored by the Bay Area Council on Soviet Jewry and the Jewish Community Relations Council of San Francisco, Marin and the Peninsula.

CANADIAN EXECUTIVE DONATES TO JEWISH GROUPS AFTER MAKING SLURS

By Ben Kafetz

TORONTO (JTA) -- The B'nai B'rith League for Human Rights has recommended that no action be taken against a transportation company president, who made slurring anti-Jewish remarks

against three Jewish-owned toy firms and then offered apologies and made cash donations to six Jewish organizations "to foster better relations between the Jewish faith and other religions in Canada."

Robert Stanley, president of the Howell Transport Canada Corporation of Toronto, did not deny sending a letter to eight other transport firms in which he made disparaging remarks about the practices of the three firms. He suggested they cheated on weights and identified them with people "who hold their church services on Saturdays and wear funny little hats."

The three toy firms are owned by Stanley Gottfried of Toronto who took the problem to the Canadian Jewish Congress which complained to the Ontario Human Rights Commission, which enforces a code forbidding religious bias in business.

Ted Greenfield, past chairman of the Human Rights League, said the racist remarks were in a letter dated April 15 and directed against Gottfried, president of Gottfried Importing Co.

Stanley's initial reaction to the complaints of bias was a written apology in which he suggested his letter had been "misunderstood" and had not been intended to give offense. Subsequently, when news about the letter spread through Toronto and Montreal and Stanley's firm began to get cancellations of contracts reportedly worth more than \$500,000, Stanley revised his response.

Stanley wrote a lengthy and less ambiguous defense to Gottfried, apologizing to him. Stanley also sent a \$1,000 contribution to each of six Jewish charities, and to one interfaith cause, also for \$1,000.

In his letter to Gottfried, Stanley wrote that he apologized "for comments made about you" and that "I wish to express my deep regret for any embarrassment caused to you. I deeply regret these disparaging remarks were ever made. It is clear that the shock and dismay that I expect you feel must be very painful indeed." He said his remarks were "inexcusable and ill-considered."

His donations were sent to B'nai B'rith of Toronto, Associated Hebrew Schools of Toronto, Mount Sinai Hospital of Toronto, Mount Sinai Hospital of Montreal, Baycrest Center for the Aged in Toronto, the United Jewish Appeal of Toronto, and the Canadian Council of Christians and Jews.

Greenfield made public the text of a letter to the Canadian Human Rights Commission, the Ontario Human Rights Commission and the Quebec Human Rights Commission, in which the Human Rights League recommended the case be dropped, as Gottfried had asked.

Greenfield said the League considered Stanley's letter of apology and his contributions as "recognition" by Stanley of the gravity of his action, but he added the League does not feel that financial compensation in any way lessened the damage caused by Stanley's biased action.

PARIS (JTA) -- A self-confessed anti-Zionist activist has been sentenced to six-years imprisonment by a Paris court for complicity in bomb attacks against firms linked with Israel. Frederic Oriach, 29, a militant of the anti-Zionist Communist Revolutionary Group, denied having participated in the attacks but the prosecutions based its dossier on the fact that he had written anti-Zionist leaflets and that a list of 38 firms listed had been the target of bomb attacks. Some 50 friends of the defendant threw rotten eggs in court when the judge delivered the sentence. They also shouted pro-Palestinian slogans.