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TERRORIST TRAGEDY AVERTED

JERUSALEM, April 8 (JTA) -- A Katyusha rocket primed to fire into downtown Jerusalem was spotted by an alert passerby this morning and safely dismantled by police sappers. Only last Friday a bomb wrecked the interior of a Jewish-owned restaurant in East Jerusalem, injuring 16 persons, none of them seriously. In another incident Friday, a bomb found attached to the rear of a bus in the Tiberias central bus station was safely dismantled.

The rocket-launcher was positioned on a hill in southeast Jerusalem near United Nations headquarters. The passerby reported to police that he saw a suspicious-looking object resembling a gas container. The area was cordoned off while sappers dismantled the rocket and border police searched for additional launchers and clues.

The bomb target in East Jerusalem was the popular Dolphin restaurant that specializes in sea food -- two weeks ago a hand grenade was tossed in front of the building but caused no injuries or damage. Last Friday, however, one person sustained moderate injuries. The injuries to the other 15 were described as slight. The restaurant, which opened after the Six-Day War, has a loyal following and was back in business yesterday with the usual crowd of patrons.

ISRAEL, U.S. SIGN ACCORD FOR U.S. TO BUILD TWO NEW AIRFIELDS IN NEGEV

By Yitzhak Shargil

TEL AVIV, April 8 (JTA) -- Israel and the United States have signed an agreement for the United States to build two new airfields in the Negev to replace the two in the Sinai that Israel is turning over to Egypt under the Egyptian-Israeli peace treaty.

The agreement, which was signed last Friday by Defense Minister Ezer Weizman and David McGiffert, U.S. Assistant Secretary of Defense for International Security Affairs, calls for the new airfields to be ready within three years, before Israel is scheduled to evacuate the Sinai bases at Etzion and Etam. Israel also plans to build a third new airfield near Beersheba. McGiffert, after holding additional talks with Weizman, left for Egypt and Jordan.

The U.S., under the agreement, will start construction in June and will be in charge of all construction work, including bringing in foreign labor. Special permission will be required to use Israeli workers for the project and they must be paid in Israeli currency in accordance with the salary structure in Israel. There were fears expressed last week that the Israeli workers would receive \$150 a day, about 10 times the Israeli wage, causing havoc with the local economy.

CARTER REAFFIRMS HE WILL NOT NEGOTIATE WITH THE PLO UNLESS IT ENDORSES UN RESOLUTION 242

By Joseph Polakoff

WASHINGTON, April 8 (JTA) -- President Carter has expressed hope that the Palestinians will "escape" from the terror against them and negotiate for peace in the Middle East. At the same time, the President reaffirmed that he will not negotiate with the Palestine Liberation Or-

ganization unless they meet the requirement he has previously described, the acceptance of Security Council Resolution 242. (See related story P. 3.)

Carter made his comments in response to a question at a press conference last Friday with editors and news directors from outside of Washington.

"As far as direct relations or consultations or negotiations with the PLO is concerned," Carter said, "we will not do this unless the PLO endorses the United Nations (Security Council) Resolution 242, the basis for all our discussions and a resolution that has been endorsed by all of the Arab countries as well as the Israelis, and also recognizes Israel's right to exist."

"As long as the PLO's constitution and commitment is dedicated to the destruction of Israel, we will not negotiate with them." Saying that "we are eager" for "the Palestinian people themselves to effectuate the agreements" reached at Camp David in September and encompassed in the Egyptian-Israeli peace treaty, the President added:

"My hope is that in a couple of months, when El-Arish is returned to Egypt and the borders between Israel and Egypt are open, that the free travel of Palestinians and Egyptians, for instance, back and forth between their homes, will alleviate the tension and let the Palestinians escape from the unwarranted constraint of the threat of terrorism against them if they negotiate to get, to use Mr. (Menachem) Begin's expression, full autonomy."

Carter also stated: "I think (President Anwar) Sadat has done more for the Palestinians and their cause than any other Arab leader. Now they are fearful of the carrying out of threats of death by some of the more radical Arab elements in the Mideast. So we are eager to see the Palestinian people participate to have full autonomy."

WEIZMAN, YADIN GOING TO CAIRO

JERUSALEM, April 8 (JTA) -- The Cabinet today approved trips to Cairo later this month by Defense Minister Ezer Weizman and Deputy Premier Yigael Yadin. Weizman will leave early next week for discussions of the military aspects of Israel's withdrawal from Sinai. Yadin, an internationally known archaeologist, was invited by President Anwar Sadat to visit Egyptian museums. He will leave shortly after the Passover holidays.

Weizman will be accompanied by his wife and an official party, including Gen. Rafael Eitan, Chief of Staff of Israel's armed forces, the head of military intelligence, and ranking officials who will participate in joint Israeli-Egyptian talks on implementing the peace treaty signed last month. Weizman's wife, Reuma, will visit children's institutions. The visit by Weizman and his entourage will last three days and they are expected back in Israel on the eve of the last day of Passover. The group will be carrying matzah with them for Passover.

CABINET, KNESSET DELAY DEBATE ON ISSUE OF UNAUTHORIZED CONSTRUCTION WORK ON BEDOUIN LANDS IN THE NEGEV

By Gil Sedan, Barbie Zelizer, Yitzhak Shargil

JERUSALEM, April 8 (JTA) -- The Cabinet postponed discussion today of the Supreme Court's contempt citation against the government for unauthorized construction work on Bedouin lands in the Negev because the issue is still under investigation by the Attorney General. Knesset Speaker

Yitzhak Shamir also announced this morning that the Knesset debate on the subject, to have begun tomorrow, will be postponed at least until after the Passover holidays.

Although the Knesset recessed for Passover last Wednesday, debate was demanded by the Labor Alignment and the Shai faction which obtained more than the 30 signatures required to recall it. Shamir ruled, however, that the debate could not be held while the matter is under juridical consideration. This was disputed by Alignment Whip Dan Rosolio, who argued that the subject of debate was the unprecedented ruling by the nation's highest court, not the legal dispute over construction now before the courts.

At today's Cabinet meeting, Justice Minister Shmuel Tamir said "we look at the high court ruling with the utmost respect and seriousness and the government will be the first to reach any and all conclusions necessitated by the high court's position." However, he said, "because the issue is presently before the high court, the government has decided not to discuss it at this time. Rather, it will wait and discuss it in its entirety once the investigation is completed."

Premier Menachem Begin, confined to bed with flu and temperature, did not attend the weekly Cabinet session today which was chaired by Deputy Premier Yigael Yadin. Begin's doctors ordered him to remain in bed for the next day or two.

Background Of Court Action

The Supreme Court issued its citation last Thursday when it ordered a halt to road-building work on disputed land near the Beersheba-Arad road. The court acted on behalf of a local Bedouin, Suliman Abu Baren, who complained that the work was started by a government agency without obtaining the required permit from the Beersheba district court. The arrival of bulldozers and workers on the site touched off clashes in which several policemen were injured and 11 Bedouins arrested, including Suliman. They were expected to be released today.

The work is on a road to give access to a planned new Bedouin township in the Negev. Government policy is to concentrate the various tribes in towns, thereby ending their nomadic existence, a policy to which many Bedouins object. Government officials said Friday that the land for the road was requisitioned in a legal manner long before last week's protest and that they were under the impression that the court permit was required for work at the proposed township site, not the road leading to it.

Tamir rejected claims that the incident was due to a misunderstanding. "It is possible that there were misunderstandings in the affair, but it is also possible that certain persons will have to stand trial as well," he told reporters after the Cabinet meeting.

The high court's action stunned government officials and Attorney General Itzhak Zamir ordered an immediate investigation Friday. The law allows 21 days to reply to the contempt ruling. Zamir said today that he would submit "a frank, thorough and reliable report."

Earlier Decision Brought To Light

The current dispute brought to light an earlier decision by the Supreme Court in which a different panel of judges criticized the Israeli army for beginning work on the site of a new air base near Beersheba nearly two months before it obtained the necessary court permit. That matter

was also the subject of an appeal by Bedouin tribesmen. The court ruled that the government failed to observe orderly administrative procedures and ordered it to pay the Bedouins IL 5,000 in legal expenses.

A Defense Ministry spokesman said today that the work done in the area without permit was preliminary and of limited scope. He said the area was closed by the army last December in preparation for building the air base. A permit was requested from the Finance Minister early last month and was issued on March 21, he said. This was some time after the Bedouins' appeal to the Supreme Court.

GUSH BACKS OFF ON WEST BANK PLAN

TEL AVIV, April 8 (JTA) -- The Gush Emunim backed off from their plans, announced last week, to break ground for 10 new settlements on the West Bank over the Passover holidays. The Military Government prohibited any action of that sort. But a senior official said today that permission was granted the Gush to tour the sites of the proposed settlements. The official explained that they would visit the sites and leave without ceremonies of any kind. The Gush announcement last Thursday took the government by surprise inasmuch as the Cabinet has not approved any new settlements in the occupied territories at this time.

The Gush said they were going ahead in order to create "unerasable facts." They were supported by Transport Minister Haim Landau, a Likud hardliner opposed to the Israeli-Egyptian peace treaty. Landau told a group of businessmen in Tel Aviv last week that there would be ground-breaking ceremonies for 10 new settlements and that he hoped their number would increase. But Deputy Premier Yigael Yadin issued a statement denying that any such plans were approved and suggested that Landau was speaking only for himself.

HOLOCAUST COMMISSION URGED TO CONSIDER N.Y.C. AS MEMORIAL SITE

By Joseph Polakoff

WASHINGTON, April 8 (JTA) -- The President's Commission on the Holocaust is being urged to consider New York City as the site of "a living memorial" to the six million victims of the Holocaust. New York City Mayor Edward Koch suggested this to the Commission at hearings being held by Congressional members of the Presidential group appointed to make recommendations for a suitable memorial.

Herbert Richman, special assistant to the Mayor, urged that New York City be established as the site inasmuch as the New York area has the largest number of survivors of the Holocaust living there.

Richman made his suggestion to Rep. S. William Green (R-NY), who held a hearing in New York Friday to receive testimony on the Commission's mandate to establish a national memorial. Previous hearings were held by Rep. William Lehman (D-Fla.) in Miami and by Rep. Stephen Solarz (D-NY) in Brooklyn. All three Congressmen are among the five Representatives and five Senators on the Commission.

Dore Schary, honorary chairman of the Anti-Defamation League of B'nai B'rith, suggested at Friday's hearing that a "living memorial" such as a museum be established either in New York or Washington. He also suggested a special clock to tick off the minutes "one after another for six long years and every single minute for 60 minutes an hour for 24 days, seven days a week, 52 weeks a year for six years" to record the murder of six million Jews.

Former New York Democratic Rep. Allard

Lowenstein also supported the idea that the memorial be in New York or Washington, or possibly Skokie, Ill. where there is a large concentration of Holocaust survivors.

Meanwhile, the Jewish Community Council of Greater Washington is urging that "every Jewish home" light a yahrzeit candle on Monday evening, April 23 in memory of the six million Jews who perished in the Holocaust. The Council also urged that "no joyous activities be planned for this night and the following day," Tuesday, April 24.

The appeals were made in connection with the "Days of Remembrance" to be observed for the week beginning April 22 as proclaimed by President Carter and the President's Commission on the Holocaust. Washington will hold its annual community-wide memorial observance for the victims of Nazism on Sunday afternoon, April 22 at Adas-Israel Congregation.

STATE DEPARTMENT RAPPED FOR GRANTING VISA TO PLO OFFICIAL

NEW YORK, April 8 (JTA) -- Two major Jewish organizations sharply criticized the State Department for granting a visa to Shafik Al Hout, a top official of the Palestine Liberation Organization to tour the United States for three weeks to promote PLO ideas at several university campuses.

Maxwell Greenberg, chairman of the Anti-Defamation League of B'nai B'rith, said that the State Department's decision, which followed only days after PLO chief Yasir Arafat vowed to "chop off" the hands of President Carter, Premier Menachem Begin of Israel and President Anwar Sadat of Egypt for having concluded the Israeli-Egyptian peace treaty, "can only lead the PLO to conclude that extremist threats and perhaps even violence pay dividends."

Phil Baum, associate director of the American Jewish Congress, termed the State Department's action a "clumsy act" which "can only confuse and undermine" the "sense of security in the objectivity and impartiality of the U.S." He added that the act "cannot but help burden the peace process and endanger the successful working out of relations" between Israel and Egypt. Baum noted that the Department's act "must be viewed as a serious erosion in the announced U.S. position not to acknowledge or deal with the PLO in any form."

Al Hout was granted a visa, cleared by Secretary of State Cyrus Vance, on the grounds that under the McGovern Amendment visas will not be withheld unless the United States government can prove that the individual constitutes a threat to the U.S. The State Department explained that it was granting Al Hout a visa because he belongs to an element in the PLO that allegedly opposes terror.

SOVIET OFFICIAL WARNS JEWISH PROBLEM WILL BE SOLVED AFTER THE END OF THE OLYMPICS

By Maurice Samuelson

LONDON, April 8 (JTA) -- A Soviet official warned in Moscow that there would be a "solution of the Jewish problem" after the end of next year's Olympic Games in Moscow. Konstantin Zoltov, an official of Sovr, the organization which processes exit visas, gave the warning to Alla Smuliansky who, with her husband Mark, has been trying to leave for Israel for the past nine years.

According to a British visitor to Moscow, who returned to London, Alla went to the ovir office on receipt of an official invitation addressed to her husband. Zoltov told her that despite a threat by her husband to kill himself outside the Kremlin, the couple would never be allowed to leave the country.

A few of the other refuseniks would be allowed to emigrate before the Olympics but the others would go on a long journey to a place they would not like, and after the Games "we will solve the Jewish problem," Zoltov said. Shortly after this interview, the Smulianskys arrived in a distraught state at the hotel where some British tourists were staying and described to them what had happened.

Smuliansky lost his job as a metallurgical engineer nine years ago. He has since had a series of progressively lower paid jobs and is now a night watchman on a building site earning 65 Rubles a month. His wife, a former Intourist guide, now coaches students in modern languages.

Zoltov's statement is seen as the latest sign that the Soviet authorities plan to clear as many dissidents as possible from Moscow during the Olympics to prevent embarrassment to the regime while so many foreign tourists are present. Smuliansky was among Jewish activists imprisoned during President Nixon's visit to Moscow in 1972.

TEHERAN JEWS HAVE PASSOVER SUPPLIES

NEW YORK, April 8 (JTA) -- Jews in Teheran have enough matzoh and wine for Passover. Rabbi Wolfe Kelman, executive vice president of the Rabbinical Assembly, said he received this assurance today when he spoke by telephone to Rabbi David Shofet, Teheran's Chief Rabbi. Kelman said that Shofet declared that life for Iran's Jews is normal and that they have an "adequate" supply of local matzoh and wine for Passover. The Rabbinical Assembly, the rabbinical body of the world Conservative movement, has been keeping in contact with the Iranian-born Shofet, who is a graduate of the Jewish Theological Seminary of America.

PASSOVER SUPPLIES TO EGYPT, LEBANON

NEW YORK, April 8 (JTA) -- Passover supplies shipped by the Joint Distribution Committee last month included almost 4000 pounds of matzoh for Egypt and over 1000 pounds for the tiny remaining Jewish community of Lebanon, it was reported by Donald M. Robinson, JDC president. The matzoh, airlifted from France, arrived in Egypt last week, it was confirmed by Clement Setton, president of the Jewish communities of Cairo and Alexandria.

"Last year, for the first time in many years, we were permitted to ship matzoh directly into Egypt," Robinson said. "This year we are again thankful to President Sadat and the Egyptian authorities for allowing the shipment, almost twice the amount we sent last year, to be delivered to the Jewish communities of Cairo and Alexandria. This year, with peace having been declared between Israel and Egypt, the celebrations will be more joyous than ever."

Robinson also reported that Passover supplies were sent to Rumania, Tunisia, Poland, Greece, Italy, Yugoslavia, Portugal, Spain, and Melilla and Ceuta in Spanish Morocco. Matzoh and wine were also sent to Italy, meant primarily for Soviet Jewish transmigrants waiting in Rome and nearby communities for visa formalities to be completed before proceeding to the U.S. and other Western countries.

JEWISH GROUPS RAP MOVE TO RESTORE VOLUNTARY PRAYER IN PUBLIC SCHOOLS

NEW YORK, April 8 (JTA) -- The American Jewish Committee and the Anti-Defamation League of B'nai B'rith have called upon the Senate "to reconsider and reverse" its vote last Thursday on an amendment sponsored by Sen. Jesse Helms, a conservative Republican from North Carolina, that would permit voluntary prayer in the nation's public schools.

At the same time, the American Jewish Congress said it was "dismayed and disappointed" by the Senate vote of 47-37 in favor of the Helms amendment and announced it would challenge the constitutionality of the measure -- should it be accepted into law -- in the federal courts.

Meanwhile, President Carter, in discussing the amendment with a group of editors last Friday at the White House, said "I think the government ought to stay out of the prayer business and let it be between a person and God, and not let it be part of a school program under any tangible constraints, either a direct order to a child to pray or an embarrassing situation where the child would be constrained to pray."

The amendment, tacked on to an Administration bill establishing a new Cabinet-level department of education, would eliminate Supreme Court jurisdiction over state legislation governing voluntary worship in the public schools. Sen. Abraham Ribicoff (D. Conn.), who is managing the bill on the floor, hopes to overturn the vote before Congress begins its Easter recess Wednesday.

Basis For Opposition To Amendment

In a letter to members of the Senate, Justin Finger, director of ADL's civil rights division, and Samuel Robinove, AJC committee's legal director, pointed out that the amendment is "of dubious constitutionality," and will create a chaotic situation in which some state courts might bar school prayers while others might permit the practice.

This would be a clear violation of the Establishment Clause of the First Amendment, as well as of the Supreme Court mandate against prayer in the public schools, they said. The letter noted that prayer in public schools was ruled unconstitutional by the U.S. Supreme Court in 1962 as a practice clearly violating the Establishment Clause of the First Amendment. The following year, the Supreme Court struck down as unconstitutional a program in which passages from the Bible and the Lord's Prayer were read in public schools.

The letter further noted that previous attempts to overturn the Supreme Court decision by amending the Constitution to allow voluntary recitation of prayers in public schools "failed largely because at the hearings on the proposed amendments, leaders of all faiths, as well as leading constitutional lawyers, testified against them."

Albert Goldstein, chairman of the AJCongress Commission on law and social action, said, "Although we have no position on the bill to establish a new Cabinet level department, we strongly oppose Senator Helms' rider, which would bar the federal courts from hearing any case challenging a practice of 'voluntary' prayer in the public schools." The Helms amendment, he said, "is a blatant attempt to circumvent the clear mandate of the Supreme Court, which has outlawed school prayers."

TRIFA TRIAL DATE SET FOR JULY 30

DETROIT, April 8 (JTA) -- A July 30 trial date has been set in Detroit in the four-year-old Immigration and Naturalization Service (INS) case against Rumanian Archbishop Valerian Trifa of Grass Lake, Mich. The government has accused Trifa of lying when he entered this country in the early 1950s, and when he applied for U.S. citizenship, by concealing his membership in the Iron Guard, a fascist student organization in Rumania.

Trifa is accused of inciting a bloody pogrom against the Jews of Bucharest in 1941. If convicted in the case, Trifa would have his U.S. citizenship revoked. U.S. Attorneys working on the case have predicted a lengthy trial, and a lengthy appeal if Trifa is convicted. If convicted, Trifa could be deported to Rumania to stand trial, but only after deportation hearings which could also be appealed.

The Trifa case has been scheduled to be heard by Federal District Judge Cornelia Kennedy, who has been nominated for a seat on the U.S. Court of Appeals (Sixth Circuit) in Cincinnati. If approved, Kennedy's appointment could further delay the Trifa case.

The 70-year-old Trifa was indicted May 15, 1975. The U.S. Attorney's Office in Detroit handled the pre-trial investigations and procedures for three years before the case was assigned to the INS special litigation unit in April 1978. Kennedy's office said Martin Mendelsahn and Eugene Thirholtz, of the special litigation unit, and Thomas Woods, of the U.S. Attorney's Office in Detroit, would handle the government's case against Trifa.

AID FOR IRANIAN JEWS IN U.S. URGED

WASHINGTON, April 8 (JTA) -- Rep. Anthony Beilenson (D. Calif.) urged Attorney General Griffin Bell last Friday to enable Iranian Jews in the United States to extend their stay and receive permission to work "until the situation in their country becomes more stable."

Beilenson said that "many Iranian citizens, especially Iranian Jews, are in a genuine dilemma about what action to take when their visitor or student visas expire. They are law-abiding people who do not wish to break U.S. law by accepting employment, but are unable to receive money from home until events in Iran stabilize."

He said he was "especially concerned about the precarious situation facing Iranian Jews who believe they may be persecuted as a religious minority if they return to Iran at this time." Beilenson said the Immigration and Naturalization Service should institute "immediately a specific program" to help the Iranians so that they will "not live with the fear that once their visas expire in the United States they will be forced either to return home or be in violation of U.S. immigration law."

JERUSALEM (JTA) -- World Zionist Organization Executive chairman Leon Dulzin met with an Egyptian Hebraicist during his trip to Cairo last week when he accompanied Premier Menachem Begin, and was told that some 200 students are studying Hebrew in Shemesh University in Cairo, the Jewish Agency reported. The Egyptian professor, speaking in flawless Hebrew, told Dulzin that with the coming of peace he hoped the number of those interested in studying Hebrew would increase.

REMINDER: There will be no Daily News Bulletins dated April 12 and 13 due to Passover.