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DAYAN HINTS HE FAYORS NON-COMMITTAL REPLY BY ISRAEL TO U.S. QUESTIONS ON WEST BANK By David Landau

JERUSALEM, June 6 (JTA) -- Foreign Minister Moshe Dayan said today that it was premature for Israel to make any concrete statements on the future of the West Bank after the five year interim of "self rule" proposed in its peace plan. "Much depends on what will happen during the five years," Dayan said at a meeting organized by the government information center here.

His remarks-indicated he would advocate a non-committal reply by Israel to the American questions now under study by the Cabinet with respect to the future of the West Bank and political self-expression for the Palestinians. He said the West Bank sovereignty issue could be left open for "at least" five years and if it is even-tually raised, Israel would assert its claim to the territory.

The Cabinet began consideration of the American questions at its session last Sunday. It is expected to formulate a reply when it meets again June 12. At Sunday's meeting, moderate ministers of the Democratic Movement for Change (DMC) were reported to have called for "positive" responses while Herut hard-liners urged a vague formulation. Dayan's remarks today indicated that he favored the latter. Washington is believed to regard Israel's reply as crucial to a resumption of the stalled Israeli-Egyptian peace talks.

Links Security And 'Messignic Claims'

Dayan said he thought it was possible for Jordan to accept Israel's "self rule" offer on the West Bank as the first stage of an eventual settlement. He added that it would have been "far fetched" for Israel to have offered more "as a first stage." He was critical of the distinction first stage. "He was critical of the assumenon made by his DMC-colleagues and the opposition Labor Alignment between Israel's security considerations and the so-called "messionic" claims to the West Bank. He charged that this was "dangerous demagagy" that weakens Israel's arguments against returning to its 1967 borders.
"If we could only get an agreement on security considerations, the so-called messianic remainder would then be easy to resolve," Dayan said. He was referring to the historical-religious factors that Premier Menachem Begin and his Herut and religious supporters cite to justify their conten-tion that the West Bank rightfully belongs to Israel.

WEIZMAN DOUBTS U.S. CAN PREVENT SAUDI USE OF F-156 AGAINST ISRAEL By Yitzhak Sharqil

TEL AVIV, June 6 (JTA) -- Defense Minister Ezer Weizman told a group of aviation writers last night that he had no faith in the U.S. ability to limit Saudi Arabia's use of the 60 F-15 fighter-bombers to be sold to that country and that Israel would have to take measures to protect itself against those planes.

"Israel will not base its security on Amer-

ican guarantees but on its own ability," he said at a meeting of the Association of Aviation Correspondents from the U.S. and Europe. Regarding American restrictions on the deployment and use of the' F=15s; Weizman said "I know that somewhere in Washington this matter was discussed but to the best of my knowledge no decision was adopted on that question." He said "Israel is making all preparations on the possibility that we shall have to protect our-selves from these planes."

Asked about Saudi Arabia's ability to master the ultra-sophisticated F-15s, Weizman replied that "In a world where oil has so much power, one can oil everything," a hint that the Saudis would be able to buy the technological assistance needed to

operate the new planes.

SCHINDLER SEES PRO-ISRAEL BACKLASH IN U.S. AS RESULT OF AIRCRAFT PACKAGE DEAL

JERUSALEM, June 6 (JTA)--Rabbi Alexander Schindler, chairman of the Conterence of Presidents of Major American Jewish Organizations, reportedly advised Premier Menachem Begin to take advantage of what he said was a pro-Israel backlash in the U.S. after the Senate approved the sale of advanced combat planes to Saudi Arabia and Egypt. Schindler in Israel on a brief visit, conferred with Begin for an hour yesterday.

He also reportedly told the Premier that earlier public opinion polls in the U.S. putting President Anwar Sadat of Egypt ahead of Begin as a peacemaker, were now evening out.

ISRAEL SEEKING EXTRADITION OF WAGNER

JERUSALEM, June 6 (JTA) -- Justice Minister Shmuel Tamir said today that Israel was making a maximum effort to obtain the extradition of alleged Nazi war criminal Gustav Franz-Wagner from Brazil. He told the Knesset that the crimes attributed to Wagner, now a resident of Sao Paulo, included the murder of thousands of Jewish children.

West Germany and Austria have also filed extradition requests for the 67-year-old Vienna-bom Wagner who was identified by Nazi hunter Simon Wiesenthal as the one-time deputy commander of the notorious Treblinka and Sobibor concentration camps. Legal circles here believe that the German and Austrian claims will probably be recognized before Israel's. But Tamir promised the Knesset that he would do his utmost to have Wagner brought to justice in Israel. (The Dutch government has been asked by Wiesenthal to press for Wagner's extradition to Holland.)

CONGRESSMAN CHARGES 'FUNDAMENTA CHANGE IN U.S. POLICY TOWARD ISRAEL By David Ettinger

WASHINGTON, June 6 (JTA)--"There has been a fundamental change in U.S. policy-toward Israel, "Rep. Benjamin Rosenthal (D. NY) told the meeting of the National Executive Committee of the Zionist Organization of America here yesterday. Rosenthal attacked the sale of advanced jet planes to Egypt and Saudi Arabia as "an unbeievable thing" and said that such aid should have been tied to a movement toward peace. He urged

the ZOA to "let the government know that we are very dissatisfied with this policy."

Addressing last night's session, Rabbi Joseph P. Sternstein, ZOA president, said "We find ourselves in a sort of hiatus between the arms vote and the new burst of Administration activity in the Middle East. We must not permit*bhis to pass without energetic activity so that all American Jews are clear as to the challenges we face. "Sternstein/orged the American Jewish community-leadership to act with "statesmanship and courage and not confuse our responsibilities" with a fovorable reception by high officials in Washington. "Our responsibility is advocacy: advocacy of Israel's righteous position and explaining its fullest case before the bar of American public opinion," he said.

The ZOA leader said. Israel's case must be pressed to the "maximum dimensions" in the U.S. and that American Jews "should not grow weary" of repeated presentation of Israel's case. Jacques - Torczyner, member of the World Zionist Organization Executive and a former COA president, saw a "basic change in the U.S. position vis a vis Israel. If we wish to alter this we will find the answer in the ballot box," he said. He charged that the U.S. was "trying to disguise this change of policy, but we must not be fooled by it."

HERZOG REJECTS ARABS' CHARGE THAT ISRAEL DEFILES MOSQUE IN OLD JERUSALEM By Yitzhak Rabi

UNITED NATIONS, June 6 (JTA)—Chaim Herzog, Israel's Ambassador to the United Nations, declared that Israel protects every historical site in Jerusalem. He rejected Arab charges that Israeli activities in the Old City encroach upon Moslem holy places.

In a letter to Secretary General Kurt Waldheim on May 31, circulated here today, Herzag referred to two letters of complaints by Jordan and one letter by Morocco addressed to Waldheim charging Israel with carrying out a plan to run a road through the Aboul Ghouth Mosque. Herzag said that: "Untilke the government of Jordan whose authorities in Jerusalem for 19 years between 1948 and 1967 had engaged in the systematic destruction of synogogues in the Jewish quarter of the Old City," Israel respects all places "theld sacred by members of the different religions," The Israeli envoy said that the road referred to by the Arabs was dug "at a distance of 20 meters" from the Mosque.

DULZIN INSISTS JEWS STOP AIDING EMIGRE DROP-OUTS By David Landau

JERUSALEM, June 6 (JTA)—Leon Dulzin, chairman of the World Zionist Organization Executive, urged world Jewry not to give aid, directly or indirectly, to Soviet Jewish "drop-outs"—emigres who opt to settle in countries other than Israel after arriving in Vienna from the USSR.

Addressing an assembly of the "Zjonist Council of Israel" here lost night, Dulzin said he recognized the moral principle of free choice for the emigrants but contended that Jewish-organizations, in the U.S. must weigh that principle against what he termed the even more essential one of the very existence of the aliya movement in the Soviet Union. Dulzin disclosed that the drop-out rate was running at about 60 per tent and claimed that if it rose much higher the aliya

movement in Russia would be threatened by forcible extinction. He said the drop-out rate among Soviet Jewish emigres from the large Soviet cities has reached 97 per cent.

CONGRESSIONAL STUDY CITES SOVIET GOVT, FOR 'GROSS VIOLATIONS' OF HUMAN RIGHTS By David Ettinger

WASHINGTON, June 6 (JTA)—The Soviet government has engaged in "systematic" and "gross" violations of human rights in a recent wave of repression aimed at political dissidents, according to a study released today by the Joint Executive Congressional Commission on Security and Cooperation in Europe.

The Commission staff study examined the cases of 22 Soviet political dissidents, members of the Helsinki Monitoring Groups, who have been im-prisoned or stripped of their citizenship since February, 1977. The study noted that the 21 men and one woman have been punished under a variety of criminal charges, but in fact "their crime is identical: political dissent expressed in the nonviolent, open effort to spur Soviet authorities to implement the human rights and humanitarian undertakings of the August, 1975 Final Act of the Conference on Security and Cooperation in Europe. In prosecuting the Helsinki monitors, the report said, Soviet authorities have broken their own laws by conducting improper searches, prolonged pretrial detentions and denial of procedural rights to defendants on trial.

The report was released during hearings today in which testimony on government abuses of the Soviet legal system came from three prominent United States trial attorneys who have actively sought to defend members of the Helsinki Monitoring Groups. The three are former U. S. Attorney General Ramsey Clark, Washington lawyer Edward Bennett Williams and Allen Durshowitz, Professor of Law at Harvard Law School.

YADIN SAYS DMC WILL NOT

JERUSALEM, June 6 (JTA) -- Deputy Premier-Yigael Yadin, leader of the Democratic Movement for Change, said today that the DMC was not considering quitting Premier Menachem Betjin's Likud-led coalition government because the DMC ministers were "full partners in all matters of foreign affairs and security."

"Yadin and his three-fellow DMC ministers appeared at a press conference today to defend their party's role in the government against allegations that it had no in-put or influence in the Cabinet's decision-making process. Last week, the DMC Council voted 42-10 to approve a statement saying the party would consider leaving the coalition unless the government adopted more flexible positions in peace talks.

Appearing at the press conference with Yodin were Justice Minister Shmuel Tamir, Transport Minister Meir Amit and Yisrael Katz, Minister of Labor and Social Betterment. Each discussed his ministry's contributions and achievements. Yodin admitted, however, that his party's image was decilining.

Major Housing Project For Poor

In another development, he announced that the ministerial committee for social betterment has approved a large-scale project to upgrade the housing and environment of some 45,000 disadvantoged families in Israel. Yadin, who heads the committee, said its success was Israel's primary challenge on the social front. He said he and Leon Dulzin, chairman of the World Zionist Organization Executive, discussed cooperation between the government and the Jewish Agency to implement the project.

Yadin explained that it was not simply a matter of improving the boosting of deprived families but to raise their living standards by improving the social services available to them. Otherwise, he soid, moving the families from one flat to another would simply be transferring the slums.

POSTAL WORKERS END 3 DAY STRIKE

JERUSALEM, June 6 (JTA)—Israeli postal workers ended a three day strike this afternoon after Minister of Transportation and Communications Meir Amit threatened to permit private companies to take over mail services. The strike paralyzed mail deliveries and also affected telephone and other electronic communications.

The employes agreed to a proposal by the chief labor court judge to allow an independent expert study-their-wage claims. They are demanding 40 per cent increase in accordance with an agreement worked out by Likud MK Meir Cohen who had been assigned to arbitrate the dispute. But Cohen's decision was vaguely worded and confused the postal employes. It proposed that the increase be given only to "postal workers whose duties are identical to those carried out by the Civil Aviation Authority." No logical link between the two services was discernable. Attorney General Aharon Barak subsequently removed Cohen as arbitrator.

NEW REPORT ON MENTEN TO BE RELEASED IN WAKE OF QUASHED CONVICTION

AMSTERDAM, June 6 (JTA)—A government appointed commission investigating official policy between 1945-1976 with respect to the prosecution of convicted Nazi war criminal Pieter Menten will publish an interim report before the end of this month, it was announced today. The decision to release an interim report was occasioned by the Dutch Supreme Court's ruling last week setting aside Menten's conviction by an Amsterdam district court and ordering a new trial for the millionaire art dealer. He had been sentenced to 15 years' imprisonments.

The commission was established in January, 1977 following a Parliamentary debate on the Menten affair. It is headed by Prof. Ivo Schoeffer of Leyden. The commission-concerned itself with a number of the technicalities that led to the Supreme Court's decision and wants its conclusions published as soon as possible.

Menten's crimes included complicity in the murders of Jews and others when he served as an So officer in the Lemberg region of Poland during World War II. He was not brought to justice until the summer of 1976, after a Dutch journalist published an expose of his deeds on the basis of information obtained from Israeli sour ces. This led to the belief that Menten enjoyed protection in very high circles in the immediate post-war period.

KOLLEK VISITS PARIS

, PARIS, June 6 (JTA)—Mayor Teddy Kollek of Jerusalem arrived here this afternoon on a three-day visit as the guest of Mayor Jacques Chirac. Earlier, Chirac, who is a top leader of the Gaullist Party, issued a statement saying that his javitation should not be interpreted "as a stand on the political status of Jerusalem" which is a matter to be settled by the parties involved in the Mideast dispute.

He stressed that the invitation was part of his efforts to develop relations between Paris and other major cities. He noted however that Jerusalem "has a special character as a place from which to launch a peace and reconciliation pro-

Kallek is visiting the memorial to the unknown Jewish martyrs this afternoon and will confer with Chira's later at the city hall. Tomorrow he will be guest of honor at a banquet given by the Mayor and the Municipal Council.

ISRAEL ASKS ICAO TO CONDEMN TERRORIST ATTACK AT ORLY By Michael Solomon

MONTREAL, June 6 (JTA)—Israel's Justice Minister, Shmuel Tamir, has asked the Council of International Civil Aviation Organization (ICAO) here to condemn the terrorist attack at Orly Airport near Paris May 20 and to call upon states to take measures to prevent such attacks in accordance with the 1971 Montreal Convention for the Suppression of Unlowful Acts Against the Safety of Civil Aviation. Tamir's, appeal was conveyed to the ICAO by the Israel i embassy.

"The terrorists, members of a group affiliated with the PLO, claimed responsibility for the attack," Tamir said. He said the "reoccurrence of acts of unlawful and murderous interference in civil aviation in many parts of the world emphasizes the vital need to continue to strengthen the national and intermational provisions for security in the air and in airports." He observed that "This additional act of brutal terrorism aimed at innocent passengers is further proof of the utter absurdity of granting the PLO official observer staius in ICAO, as was done at the recent 22nd General Assembly of the organization. The PLO has, not even denied its approval of the views of indiscriminate temps and bloodshed of civilians as a political weapon."

Two French policemen were killed in preventing the terrorists from attacking a group of passengers waiting for an El Al flight. Three terrorists were killed.

LONDON (JTA)—Israeli Minister of Agriculture Artel Sharon accused the United States Monday of being the main arms supplier to the Arab states and said Israel did not take seriously pledges by the Arab states that the American arms would not be used against Israel. Sharon, the most outspoken "hawk" in the Israeli Cabinet, said his government intended to railly its supporters throughout the world to protest growing arms sales by Western powers to the Middle East.

PROVIDENCE, R.I. (JTA)—An estimated 800. Rhode Island Christians and Jews ptedged Monday night that the Holocaust will never happen again and that "Jews shall never again stand alone." They were participants in a program entitled "An Expression of Christian-Jewish Solidarity: Remembering the Holocaust," held in the Rotunda of the Rhode Island State House. This service, the first of its kind in Rhode Island, was coordinated by the National Conference of Christians and Jews, in cooperation with the Jewish Federation of Rhode Island.

BEHIND THE HEADLINES OF ISRAEL'S FOREIGN POLICY By Uzi Benziman

JERUSALEM, June 6 (JTA) -- One year after Menachem Begin's ascent to power, his de-cision-making process has pretty well taken shape and can be quite clearly delineated. Beain's performance in foreign affairs is influenced by one man and one man only--Foreign Minister Moshe Dayan. In domestic and economic affairs Begin's role is hardly apparent, because—as was the case with most of his predecessors—the Prime Minister devotes almost all of his time and energy

to foreign policy issues.

Begin's close circle comprises his bureau chief, Yehiel Kadishai; the Director General of the Primer Minister's Office, Dr. Eliahu Ben-Elisar; Cabinet Secretary Arye Naor; and spokes-man Shlomo Nakdimon. These officials are all personal acquaintances of Begin for many years and his devoted admirers. Begin has daily contact with three other officials who worked with former Premier Yitzhak Rabin. They are Military Secretary Ephraim Poram; Jewish affairs adviser Jehuda Avner; and spokesman Dan Pattir." But these officials do not share the others' longtime psychological dependence on, and moral commitment to, Premier Begin. And, perhaps for this reason, they have no real impact on his decisionmaking.

In fact I none of the persons surrounding Begin, including his intimates, has any pretension to an active part in designing foreign policy. The admirers look upon themselves as Begin's passive and obedient pupils. The others see them-selves as no more than civil servants whose tasks are to carry out the Premier's orders

In evaluating this situation one must note in all fairness that most of Begin's predecessors were dominant personalities who did not pay much heed to their closest aides. Ever since the establishment of the State the Prime Minister's Office has lacked specific agencies to deal with planning and evaluating national policy.

Most Cabinet Decisions Were Begin's

It is a conglomerate of several diverse departments such as the State-Archives, the Central Bureau of Statistics, the Government Press Office, the National Council for Research and Development, all of which function without much reference to each other and have no impact on, or input in, foreign policy decision-making. Begin has no personal connection with these departments because their work does not concern his primary role as arbiter of foreign and defense policy.

Thus, Begin's views evolve without any of his aides or subordinates participating in the process, beyond coordinating his concepts with information submitted by the intelligence agencies.

At the Cabinet level, Begin's method is almost identical, Most of the major decisions in foreign affairs taken by the Cabinet over the last year were Begin's. His Cabinet colleagues played a passive role with the notable exception of Dayan. Dayan has had a major impact on the Premier's views, as evidenced by a brief review of the most important moves undertaken by the govemment in foreign affairs. In October 1977, Dayan reached an agree-

ment with the U.S. Administration on what was called the U.S.-Israel "working paper" which laid

down various provisions with regards to the procedure for reconvening the Geneva conference. Among those conditions was the role the Palestinians were to play. For the first time, Israel agreed to a Palestinian representation in the peace process, Dayan acted alone in suggesting the Israeli policy with regards to this problem, thus establishing formulations which contained a momentous precedent. Begin, recovering at the time from a heart ailment in a Tel Aviv hospital, was the only person with whom Dayan consulted. In the event, Beain backed Davan's position.

Dayan's Dominant Role

In the fall of 1977, Dayan held two secret meetings with representatives of Tayptian President Anwar Sadat to prepare his visit to Jerusalem. In those discussions, Dayan promised that the Israeli government would be ready to return the Sinai Peninsula to Egypt if the two parties agreed to sign a peace treaty, According to the Israeli version, Dayan aid down some conditions to Israel's withdrawal from Sinai, such as demilitarization, security belts, a UN presence in the area, and the continued existence of Israeli settlements in northeast Sinai. Those proposals were included in the official peace plan submitted by the government, prepared by Dayan and Begin.

In December, 1977, Begin submitted Israel's peace plan to President Carter and to President Sadat. The plan was originally designed by Begin and later adapted and changed by Dayan and Attorney Gen-eral Aharon Barak. The Ministerial Security Committee played only a passive role. It listened to the proposals; the full Cabinet learned of them only

after they were presented to Carter.

In January, 1978 an Israeli-Egyptian political committee began discussion of a draft "declaration" of principles" at the Jerusalem Hilton hotel. The Israeli team was led by Dayan and Barak who were in constant direct contact with Begin. The three men mapped out the Israeli approach to the Egyptian and the American suggestion. The Cabinet was informed of the formulations only later, by which time Sadat had withdrawn his delegation from the discussions.

In April, 1978, in order to set aside differences between Israel and the USS. Dayan initiated a new version of the Israeli interpretation of the UN Resolution 242. The only person with whom Dayan consulted before issuing new instructions on this subject was Begin. In April, 1978, Dayan, in Washing ton, suggested a new approach towards the stalled negotations between Israel and Egypt, based on practical rather than on declarative formulations. Here again, Begin was the only man with whom Dayan shared his views and actions.

SCA HITS NATIONAL COUNCIL OF CHURCHES FOR ONE-SIDED CONDEMNATION OF ISRAEL

NEW YORK, June 6 (JTA) -- The Synagogue Council of America (SCA) has accused the governing board of the National Council of Churches (NCC) of "manifest prejudice" for condemning Israel's use of the cluster bomb during its incursion into south Lebanon last March. Rabbi Saul I. Teplitz, the SCA's president, said the resolution on the NCC prepared by the organization's committee on interreligious officirs, headed by Rabbi Mordechai Waxman, of Temple Isrdel, Great Neck, NY, was unanimously approved by the SCA's six constituent synagogues and publishing the state of the scale of the sc and rabbinic bodies. The NCC Resolution did not mention the March II terrorist raid that prompted Israel's invasion of Lebanon.