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CODE TRANSMITTED BY DAMASCUS RADIO WAS BASIS FOR SERIES OF INTENDED TERRORIST OUTRAGES

TEL AVIV, Sept. 23 (JTA)--A code transmitted through a Damascus radio news broadcast gave the green light for what was to have been a series of terrorist outrages against civilians in Israel over the Rosh Hashana holiday, security authorities disclosed today. That and other information on terrorist activities emerged from the investigation of two Arab youths who were arrested on Rosh Hashana eve in the act of planting a home-made time bomb in a busy Tel Aviv supermarket.

The pair have been identified as Hassan Abed 22, and Nabih Hilef, 21. They joined El Fatah several months ago and underwent an intensive sabotage training course in Syria while ostensibly in Jordan for a "family visit," the authorities revealed. Abed and Hilef were directed by a third terrorist, identified by police only as a 24-year-old resident of Tulkarem. It was the latter who monitored the Damascus newscast and passed the word on to the others to proceed with the supermarket bombing which was to have been followed by other terrorist acts, police said.

Abed and Hilef led police to caches of arms and explosives hidden in stone fences in their home villages. The police have also learned of additional small terrorist cells recruited and activated by terrorist agents who entered Israeli territory last summer under the "summer visitors" program. Some of the "visitors" remained in the country after their permits expired. Police believe they may be linked to the terrorist murder of Abraham Wexler, a 50-year-old Israeli civilian, in the Jenin vegetable market Saturday morning.

LAWYERS SAY NEW WAVE OF OFFICIALLY-SPONSORED ANTI-SEMITISM IS RAMPANT IN THE SOVIET UNION

LONDON, Sept. 23 (JTA)--An international legal conference, made up of 43 eminent lawyers from 20 countries, has concluded that a new wave of officially-sponsored anti-Semitism is "rampant" in the Soviet Union. The two-day meeting here also concluded that the Soviet authorities were breaking their own laws in harassing persons who have applied for emigration visas, Israeli Supreme Court Justice Haim Cohen said today.

Cohen said old anti-Semitic theories were being resurrected in official and semi-official publications as part of the new anti-Jewish campaign. He said the Soviet Union's official anti-Zionist position was another term for anti-Semitism.

Sponsors of the conference stressed that the majority of the participants were not Jewish and that the two-day session was the first time that the position of Soviet Jews was treated from the legal standpoint rather than just the humanitarian.

Among the participants were Arthur Goldberg, a former United States Supreme Court Justice and Ambassador to the United Nations, and Gaston Monnerville, a former president of the French Senate. The conference statement will be sent to Chief Soviet Prosecutor Roman

Rudenko along with a proposal that Soviet and Western lawyers should cooperate to protect human rights in the USSR.

ALLON WARNS ISRAEL FACES MOST SEVERE TEST IN CURRENT UN SESSION By Yitzhak Shargil

TEL AVIV, Sept. 23 (JTA)--Foreign Minister Yigal Allon left for New York today to head Israel's delegation to the United Nations after warning that Israel faces its most difficult and severe test at the 29th session of the General Assembly. Allon, who took off from Ben Gurion Airport at noon, was referring to the inclusion of the "Palestine Question" on the Assembly's agenda as a separate item and the presence of the Palestine Liberation Organization at the session.

He said that with the present composition of the UN there was no chance to prevent a discussion of the Palestine Question but that Israel, nevertheless, will make every effort to persuade member nations against it. According to Allon, the PLO's objective is not to discuss the rights and problems of the Palestinians but to torpedo efforts now under way for a peaceful settlement of the Middle East conflict.

"If the PLO succeeds in bringing about the adoption of anti-Israel resolutions, this can totally undermine the efforts being made now for a political settlement," Allon said. Allon said that Israel has an interest in solving the Palestinian problem which is both just and in Israel's interests. But this concerns a genuine Palestinian identity, not the PLO he said.

Concern Over Jordan's Boycott

The Foreign Minister, who is also Israel's Deputy Premier expressed concern that Jordan might carry out its threat to boycott the Geneva peace conference on the Middle East if the Arab summit meeting in Rabat recognizes the PLO as the sole representative of the Palestinian Arabs. Israel and the United States agree that a solution to the Palestine identity should be reached through Israeli-Jordanian negotiations, Allon said.

He stated that the Egyptian and Syrian recognition of the PLO as spokesman for all Palestinians was directed against Jordan and against peace. He said he would raise that problem with Secretary of State Henry A. Kissinger when they meet during his visit to the U.S. Allon added that he had no plans to meet Soviet Foreign Minister Andrei A. Gromyko.

King Hussein of Jordan refused yesterday to attend a conference with Egypt, Syria and the PLO in Cairo and froze all of his government's activities in connection with the Geneva conference. Amman said, however, that the freeze was only temporary and would depend on the outcome of the Rabat meeting Oct. 26.

KISSINGER TELLS UN THAT CONFLICTS MUST BE RESOLVED WITHOUT WAR

Expresses Concern About Proliferation Of Nuclear Weapons To Non-Nuclear Nations
By William Saphire

UNITED NATIONS, Sept. 23 (JTA)--Secretary of State Henry A. Kissinger declared today, "The urgent political responsibility of our era is to resolve conflicts without war." Addressing the 29th

annual session of the General Assembly, he told the 138 member nations that it was in the common interest of each of them "that local conflicts be resolved short of force and their root causes removed by political means."

However, he cautioned against "attempts to resolve all issues at one time" because "progress toward peace can be thwarted by asking too much as surely as by asking too little...the world community can help resolve chronic conflicts, but exaggerated expectations will prevent essential accommodations among the parties," Kissinger said. "The Middle East," he declared, "starkly demonstrates these considerations."

In his address, Kissinger expressed deep concern over the proliferation of nuclear weapons "as if restraint were automatic," and implied that there was danger even in the supply of nuclear materials for peaceful purposes to non-nuclear nations.

Admonition Is Low-Keyed

Kissinger spoke at length about the oil problem and its global ramifications. He attributed the high cost of oil not to an actual shortage, or to economic factors or to the free interplay of supply and demand but to "deliberate decisions to restrict production and maintain an artificial price level."

But the Secretary's admonition to the Arab oil producing states was not as sharp as that delivered by President Ford in his General Assembly address last week which the Arab delegates here saw as a veiled threat and a hardening of the U.S. attitude toward their countries. Kissinger recognized that "the producers should have a fair share" and appealed to them on the basis of their own "economic well-being" that "the world cannot sustain even the present level of prices, much less continuing increases."

Shadow Of War Remains

Kissinger offered no new observations on the Middle East but warned that while "we have achieved the respite of a cease-fire and of two disengagement agreements...the shadow of war remains." He said it was the "solemn responsibility" of the member states of the UN "to encourage and support the parties in the Middle East on their present course" toward peace. "During the past year my country has made a major effort to promote peace in the Middle East," Kissinger said, and "President Ford has asked me to reaffirm today that we are determined to press forward with these efforts. We will work closely with the parties and we will cooperate with all interested countries within the framework of the Geneva conference," he said.

Kissinger defined the Middle East conflict as one in which "one side seeks the recovery of territory and justice for a displaced people" and "the other side seeks security and recognition by its neighbors of its legitimacy as a nation. In the end," Kissinger declared, "the common goal of peace surely is broad enough to embrace all these aspirations."

But he urged a "realistic" approach to a Mideast settlement. "The art of negotiation is to set goals that can be achieved at a given time and to reach them with determination," he said. "Each step forward modifies old perceptions and brings about a new situation that improves the chances of a comprehensive settlement."

Need To Curb Nuclear Explosives

Kissinger warned that "local wars would take

on a new dimension if nuclear weapons were introduced into regions where political conflict remains intense....Beyond the relations of the nuclear powers to each other, lies the need to curb the spread of nuclear explosives," he said.

The Secretary hinted that he has reservations over the policy of the United States and a number of other countries which "have widely supplied nuclear energy for peaceful purposes." This policy cannot continue if it leads to the proliferation of nuclear explosives. Sales of these materials can no longer be treated as a purely commercial competitive enterprise," Kissinger said.

He made no mention, however, of President Nixon's undertaking last June to sell nuclear reactors to Egypt and Israel, a move that many observers felt could lead to the production of nuclear weapons by those countries. "The world community...must work urgently toward a system of effective international safeguards against the diversion of plutonium or its by-products to the manufacture of nuclear explosives," Kissinger declared. He said the U.S. was prepared to join with others in that effort.

In addition to his General Assembly speech today, Kissinger is meeting here with representatives of Middle Eastern countries to further explore the next stages of peace negotiations. A spokesman for the U.S. Mission at the UN said yesterday that the U.S. "prefers not to have a Middle East debate" at the General Assembly "that would upset the delicate negotiations." The spokesman said the U.S. was looking for a "constructive debate."

ARAB UN DELEGATES DEFENSIVE IN AFTERMATH OF KISSINGER'S SPEECH By Yitzhak Rabi

UNITED NATIONS, Sept. 23 (JTA)--Arab diplomats at the United Nations were defensive today in the wake of Secretary of State Henry A. Kissinger's address to the General Assembly. They contended that the high price of oil is not the only culprit in the troubled world economy.

Speaking with newsmen after Kissinger's speech, Mahmoud Riad, secretary general of the Arab League, said that the oil prices are not the main problem that has caused inflation. He said the high price of all raw materials should be considered. However, Riad said that the oil producing nations are ready to cooperate with the oil consumers on the problem. The same line was taken by Saudi Arabian Ambassador Jamil M. Baroudy who said that if inflation would be curbed in the industrial countries it would bring a reduction in oil prices.

However, Arab delegates are reportedly still disturbed over President Ford's address to the Assembly last Wednesday where, referring to last year's Arab oil embargo, he warned that nations must not manipulate fundamental needs for national or bloc advantages and added that any attempt by one nation to use a commodity for political purposes would invariably tempt other nations to do the same. Arab delegates continue to contend that Ford's statement was a veiled threat to oil-producing nations and expressed the feeling that the U.S. was hardening its attitude toward their countries.

Meanwhile, it is expected that Yasir Arafat, head of the Palestine Liberation Organization, will arrive here within a few days to participate in the debate on Palestine. One of his principal aides, Nabil Shaath, is already here to assist the resident PLO observer, Sadat Hassan, who has a Yemeni passport and holds the rank of ambassador.

Reminder: No Bulletin Thursday and Friday.

ISRAEL TO ADOPT A WAIT AND SEE ATTITUDE TOWARD JORDAN'S 'FREEZE'

By David Landau

JERUSALEM, Sept. 23 (JTA)--Israel will adopt a "wait and see" approach to Jordan's dramatic announcement yesterday of its suspension of participation in current Mideast peace moves. Qualified sources here today said their assessment was that this was by no means necessarily Jordan's last word--nor was the tripartite Egypt-Syria-Palestine Liberation Organization declaration of Cairo Saturday necessarily President Anwar Sadat's last word on the vexed Palestinian representation problem.

The Cairo declaration, which led to Jordan's suspension of participation in all Geneva-connected moves, acknowledged the PLO as the "sole legitimate" representative of the Palestinians, implying that not only those Palestinians living on the West Bank, but even those who form some 60 percent of the East Bank population, should see themselves as represented by the PLO. Jordan, of course, sees its Hashemite and mixed Hashemite-Palestinian government as duly representing all the Palestinians living in pre-1967 Jordan on both sides of the Jordan River.

Israeli analysts cite three possible motives behind the Jordanian "freeze": to bring pressure on Egypt, Saudi Arabia and Syria to soften their support for the PLO in advance of the crucial end-of-October Arab summit; to pressure the U.S. and through the U.S. to pressure Israel to launch an Israel-Jordan negotiation as the next peace stage; and to clearly stress the ultimate decision that both the Arabs and Israel must make between Jordan and the PLO.

The qualified sources added that if no change in the general Arab position were forthcoming before or at the Arab summit next month, then Jordan would very likely carry out its implied threat to permanently wash its hands of the West Bank. There has been for some time, the sources pointed out, a considerable body of opinion in Amman which holds that the West Bank is more a burden than an advantage to Jordan. This view does not at this time include King Hussein.

The contrary argument, of course, is that leaving the West Bank to the PLO would create an irridicant neighbor which would constantly seek to overthrow the Hashemites in Amman, too. The Israeli analysts are wondering how this latest turn of events in the Arab world will affect developments at the United Nations. The Arab states may themselves wish to postpone the debate on the Palestine issue until after their summit, when, they would hope, a greater measure of unity could be achieved.

U.S. RULES OUT MEETING WITH PLO

By Joseph Polakoff

WASHINGTON, Sept. 23 (JTA)--An official meeting between the United States and the Palestine Liberation Organization delegates at the United Nations General Assembly session in New York "is not logical," the State Department said today. Department spokesman John King made the comment while declaring that the Department had "no substantive comment" on the Syrian-Egyptian-PLO accord reached Saturday in Cairo and Jordan's objections to it.

Under questioning from reporters, King pointed out the PLO does not represent a government. The Palestine issue is on the UN General Assembly agenda, he added, but no resolution or

proposal exists for the U.S. "to do anything." King noted that the PLO has an information office in New York but it has no official connection with the UN.

He said the U.S. did not oppose the placement of the Palestinian question on the agenda but neither did it vote for it because it was not put in that "format." King declined to discuss Jordan's statement that it would boycott Arab discussions on the Middle East pending decisions at an Arab summit conference in Morocco on Oct. 26.

FRANCE, WEST GERMANY CALL FOR EQUITABLE SETTLEMENT IN THE MIDEAST

UNITED NATIONS, Sept. 23 (JTA)--France called today for a resumption in negotiations in the Middle East "so that an equitable settlement can be reached as soon as possible." Addressing the General Assembly, French Foreign Minister Jean Sauvagnargues said that it is imperative that the momentum of peace continue in view of the "still precarious" situation in the Middle East.

The French Foreign Minister stated that his country is still in favor of a settlement based on Security Council Resolutions 242 and 338 "which provide for Israel's withdrawal from the occupied territories as well as for commitment to peace giving each state the right to live in peace within secure and recognized boundaries."

Sauvagnargues called for the recognition of the "legitimate aspirations of the Palestinian people" in any Mideast settlement. France, he said, is ready "to contribute to the quest for a settlement based exclusively on the genuine interest of the people of the region and acceptable to the parties concerned, among which my country is far from forgetting Israel."

West Germany's Foreign Minister Hans Dietrich Genscher urged consideration of the "legitimate right of the Palestinian people" in any Mideast solution. He noted that the initial steps toward a solution that was taken with the disengagement accords between Israel and Egypt and Syria must be followed by other steps in order to achieve "equitable and lasting peace assuring the existence of all states and peoples in that region." (By Yitzhak Rabi)

NEW IMMIGRANT HOUSING PLANNED

JERUSALEM, Sept. 23 (JTA)--Some 2400 new housing units will be built for immigrants and veterans in Beersheba, Jewish Agency Chairman Pinhas Sapir told the Agency Executive.

Sapir said some 1000 housing units will be delivered to immigrants by the end of next year. Beersheba's Mayor told Sapir in a tour he conducted in the area that there was infrastructure for an additional 10,000 housing units in the next few years.

Sapir also visited the development town of Offakim, some 10 miles northeast of Beersheba. The local Mayor reported on the various immigrant absorption possibilities in the town. Offakim is one of the development towns which has been suffering in recent years because of a drainage of manpower. Sapir urged Israeli youth to go to places like Offakim and help build it up.

BONN (JTA)--West Germany's new Ambassador to Israel is to be Per Fischer, a 51-year-old senior official in the Bonn chancellery. Fischer will replace Jesco von Puttkamer, who is expected to go to Belgrade as Ambassador.

LONDON (JTA)--The ninth conference of European rabbis will take place in the Belgian town of Knokke Oct. 20-25. Eighty rabbis will attend.

PRO-ARAB PROPAGANDA PROLIFERATING IN GERMAN-SPEAKING COUNTRIES

By Peter Friedlinger

VIENNA, Sept. 23 (JTA)--The number of propaganda books explaining the "historical, legal and political background of the Middle East conflict from the Arab point of view" have increased considerably in German-speaking countries in recent months, Jewish sources reported here. The "Verlag Fueser Zeitgeschichtliche Dokumentation" (publishing house for present-day political documentation) in Rastatt, West Germany, has published a whole series of paperbacks under the title "Palestine Monographs."

These publications, which contain maps, statistical data and documentation give, at first glance, the impression of historical studies, but in reality they are crude anti-Semitic propaganda, the sources said. The first volume, "The United Nations and the Palestine Question: The Zionist Colonization in Palestine," by Fayez A. Sayegh, compares the European colonization of Africa and Asia with the "Zionist colonization" of Palestine. The author claims that the immigrating Jews, from the very first moment, planned to drive the Arabs from their homes.

Sawmi Hadawi, in his 470-page book, "Bitter Harvest--Palestine 1914-1967," deals with the "international entanglements of the Zionist movement." He contends that "there are certain ignorant people, who fell for Zionist propaganda and say the Jews have no other refuge. Israel was their only salvation. This is utter nonsense. If we study world politics closely we recognize that at no time have the Jews had more rights and privileges all over the world than today."

In a second book, "Focus Palestine," Hadawi explains the aims and targets of Zionism in crude Arab propaganda style. Other volumes in the series include, "Palestine--Promises and Disappointments," by Edouard Attiyah and Henry Cattani; and, "Study of Zionist Strategy," by Ibrahim Abid.

JEWISH AGENCY EMPLOYMENT FUND AIDS NEW IMMIGRANTS IN ISRAEL

JERUSALEM, Sept. 23 (JTA)--Three Jewish Agency funds for the employment of new immigrants have given out some \$5 million in loans and grants in the first eight months of this year. One Agency fund of \$25 million gave some \$1.5 million in loans for 59 projects, which are to employ 118 immigrants. This fund approves loans directly to immigrants, to assist them in opening their own businesses or it provides cash to projects which employ immigrants, especially with academic degrees.

The so-called resources fund of \$75 million approved this year some \$2.2 million for 10 projects, which are to employ some 135 immigrants. This fund lends money to Israeli plants which employ immigrants, especially with academic degrees. The fund for the absorption of scientists in scientific projects, of \$10 million, has arranged openings for 150 scientists in the universities, government research institutions, public corporations, banks and other companies.

12 CIVILIANS CITED FOR HELPING TO AVERT TERRORIST OUTRAGES

TEL AVIV, Sept. 23 (JTA)--Twelve Israeli civilians whose alertness and courage helped prevent serious terrorist outrages in recent

weeks and months, were personally presented with citations by Premier Yitzhak Rabin last Friday. The Premier took the occasion to urge the public to remain alert to avert future tragedies.

The 12 cited included Zipora Klein, of Petach Tikvah, who spotted a bomb near the local police station; and Mrs. Hanna Cohen, a shopper at the Yad Ellahu supermarket in Tel Aviv, Shlomo Itzhak, the market's manager, and Salmon Menashe, the market's security officer, whose actions led to the defusing of a time bomb planted in the store by two Arab terrorists on the eve of Rosh Hashana.

Others who received their citations from the Premier at ceremonies in his Tel Aviv office were: Rafael Bikhra and Itzhak Yoav, lifeguards on the beach in Netanya who spotted a pair of Arab terrorists in possession of bombs; Avraham Wilner, a recent immigrant from the Soviet Union and Y. Winckowsky, civilian volunteer guards at Nahariya who exchanged fire with terrorist infiltrators until re-enforcements arrived; Eliyahu Cohen and Itzhak Hoshbi, civilian guards from Jerusalem who uncovered a large explosive charge at the Mahane Yehuda Market; and Uzi Tzur and Pinhas Tal, members of Kibbutz Shamir, who organized a counter-attack that resulted in the slaying of three terrorist infiltrators before the police arrived. The award ceremony was attended by national police chief Shaul Rosolio.

JEWISH MUSEUM PLANNED FOR WARSAW

LONDON, Sept. 23 (JTA)--According to information reaching here from Warsaw, the Jewish Historical Institute decided to reorganize and extend its exhibits of the holocaust into a full-scale Jewish museum, which will reflect "a thousand years of Jewish history in Poland." This task could not be undertaken without the Polish authorities. The Polish government will decide upon the exhibits, their interpretation and the whole purpose of the museum.

According to reports, the Deputy Prime Minister and Minister of Culture, Juzef Teichma, told a delegation from the Jewish Historical Institute that the government would adopt the project and its financing.

He reportedly approved of a plan to hold an exhibition depicting Jewish life in Poland until the year 1795 (the final partition of Poland between Germany, Russia and Austria). This is in keeping with the policy of the government to divert attention from the battle of the Warsaw Ghetto and other feats of Jewish resistance, and focus attention upon Jewish life in Poland in past centuries.

ALLIANCE ISRAELITE OPENS TEACHERS' TRAINING CENTER IN JERUSALEM

NEW YORK, Sept. 23 (JTA)--A new venture in education started this month in Israel with the opening in Jerusalem of a teachers' training center by the Alliance Israelite Universelle and the Association of Jewish Humanities Instruction in Israel, it was reported by the American Friends of the Alliance Israelite Universelle. The opening of the Institute--which was called Kerem (Vineyard)--was the result of a two-year study by an Israeli group of scholars and educators. The group came to the conclusion that wide-range reforms must be introduced in the teaching of humanities and Jewish subjects in Israeli secondary schools.

The task of the Kerem Institute will be to train highly qualified teachers who will be able to help give a new impetus to the teaching of these matters. The students will receive special training in Kerem, and; at the same time, study at Hebrew University. They will be granted scholarships that will allow them to give all their time to intensive study.