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SPECIAL KNESSET MEETING FRIDAY TO HEAR ANNOUNCEMENT OF DISENGAGEMENT TALKS PROGRESS

By David Landau

JERUSALEM, May 22 (JTA) -- The Government has asked the Knesset to convene in special session Friday to hear an announcement on disengagement talks with Syria. The request for a Knesset session on a day when the parliament does not ordinarily meet was seen as an indication that Israeli leaders are confident that disengagement talks will have reached an advanced stage by Friday.

Information Minister Shimon Peres said, after a three hour meeting this morning of Secretary of State Henry A. Kissinger and the American and Israeli negotiating teams, that he was not sure Premier Golda Meir would be able to announce the completion of disengagement talks by Friday. Kissinger indicated that while there was substantial agreement by Israel and Syria on the disengagement lines, a wide range of other issues remained to be settled. He mentioned buffer zones, limited forces zones, the UN presence and the POW exchange.

Kissinger flew to Damascus this afternoon for further talks with Syrian President Hafez Assad and was expected back in Jerusalem late tonight or early tomorrow morning.

Pace Of Negotiations Slows Down

The pace of disengagement negotiations has slowed down noticeably as the two sides plowed through a morass of details. The limited forces zone, the size and functions of the UN presence and surveillance once an accord has been reached emerged today as the major problems still to be overcome. Neither Israeli, U.S. nor Syrian sources have disclosed any details. It is clear, however, that Syria is hailing at Israel's demands for a very substantial limited forces zone on both sides of the proposed UN buffer zone.

Syria is unwilling to follow the pattern of Israeli-Egyptian disengagement in Sinai, claiming that the circumstances and the terrain are quite different. Syria is also apparently unwilling to drastically limit its freedom of military movement in the environs of Damascus which according to Israel should be part of the limited forces area.

The UN role is complicated by Israel's desire to provide as much protection as possible for its border settlements and villages against future terrorist incursions across the disengagement lines. Israel is pressing for a clause in the separation of forces agreement that would have each side renounce hostilities by armies or para-military groups. But words alone are no assurance and in light of the recent events at Maalot and Kiryat Shmona, Israeli anxieties are high.

Israel Seeking UN Presence

One highly placed source pointed out that the UN presence in the Gaza Strip from 1957-67 substantially reduced terrorist infiltration. The source implied that Israel is seeking a UN presence of considerable size along the new disengagement line, a far cry from Syria's insistence on nothing more than an expanded UN Truce Supervision Organization (UNYSO).

The issue of surveillance is not being mentioned by either side. It is understood, however, that Syria objects to overflights by plane or satellite as an ob-

jective method of detecting violations. The Syrian objections are believed to be instigated by the Russians. Israel for its part refuses to rely solely on aerial photographs taken from its side of the line or on inspection by UN patrols.

Public opposition to Kissinger over concessions he allegedly extracted from Israel appeared to be fading today. Protests against Israeli pull-backs on the Golan Heights drew a handful of people today compared to several thousand who demonstrated outside the Knesset building at the beginning of the week.

THOUSANDS MARK END OF SHIVA FOR THE VICTIMS OF MAALOT MASSACRE

NEW YORK, May 22 (JTA) -- Thousands of people assembled inside and outside Kehilath Jeshurun Synagogue here this afternoon in a solemn memorial and protest demonstration against the terrorist outrage at Maalot. The occasion was the end of the shiva, the seven day mourning period, for the 21 Israeli high school students and four other persons massacred in the border village last Wednesday. The chanting of memorial prayers and the words of speakers inside the synagogue were carried by loudspeaker to the throngs who stood in silence or wept outside.

The mass demonstration was sponsored by the Conference of Presidents of Major American Jewish Organizations representing 32 national Jewish secular and religious groups. Mayor Abraham D. Beame of New York, who proclaimed today a "Memorial Day for the children of Maalot," spoke from the synagogue podium.

Other speakers included Ambassador David Rivlin, Consul General of Israel; Dr. David Reis, an American-born surgeon at the Safad hospital, who treated the dying and wounded brought there from Maalot; author Elie Wiesel; and Rabbi Israel Miller, chairman of the Conference of Presidents. Rabbis Joseph and Haskel Lookstein, of Congregation Kehilath Jeshurun led the reading of psalms and Cantor Avrum Bavis chanted El Mole Rachamin, the prayer for the dead.

Inside the synagogue, 21 candles were kindled for the 21 young victims. As each name was read, a student of the Ramaz School, affiliated with Kehilath Jeshurun, stepped to the dais to light a candle. When services concluded, those in the synagogue joined the thousands outside in a silent march to the Consulate General of Lebanon, ten blocks away. Rabbi Miller and a small group of Presidents' Conference leaders were permitted through police barriers to deliver a letter addressed to Prime Minister Taki-Adin el-Sulh of Lebanon.

Lebanon Told To Get Rid Of Terrorists

The letter, which Rabbi Miller had previously read in the synagogue, called on Lebanon to rid itself of the terrorists on its soil "for the safety of your own citizens and for the sake of world peace." The letter accused Lebanon of giving "free rein to the murderers of children" and charged that that country "stands self-accused as an accomplice to the murder of children."

Lebanon's "encouragement of terrorist activity has taken on even more ominous significance with the signing of the disengagement agreement

between Egypt and Israel and the encouraging progress toward disengagement between Syria and Israel that has been reported in recent days by Secretary of State Kissinger," Rabbi Miller's letter said. "But there can be no cease-fire and no peace in the Middle East as long as terrorist gangs are permitted to do business as usual."

Search For Peace Must Continue

Beame's proclamation said: "We mourn the senseless killing of more than two dozen persons, many of them defenseless children, by terrorists in the village of Maalot, Israel on the 15th of May, 1974. The massacre has become symbolic of the tragic history of the Middle East conflict. Last week's deaths weigh heavily on those who still believe, after so much killing, that peace can somehow be achieved through campaigns of violence. We mourn all the innocent men, women and children who have been killed in years of war and terror. The people of all nations and the people of the city must join together to condemn the wanton and wasteful taking of lives in a world which yearns for peace....(and) pray that this latest tragedy will not destroy or impede the search for a true peace for the people of Israel and their neighbors."

Earlier in the day in City Hall, Beame officially gave the proclamation to representatives of 24 Jewish national and local youth groups led by Jeffrey Feldman, president of the North American Jewish Youth Council.

SPECIAL SECURITY MEASURES IN EFFECT

JERUSALEM, May 22 (JTA) -- Extraordinary security measures were in effect in northern Israel today -- a week after the terrorist outrage at Maalot -- as police and military posts were flooded with calls from nervous citizens reporting "suspicious" characters. All reports checked out so far proved to be negative. But the Galilee district police has mobilized its full manpower to deal with possible terrorist infiltrators. Roadblocks have been set up on roads near the Lebanese border. Helicopters are patrolling from the air and infantry squads on the ground. The navy is keeping a close watch on coastal beaches.

Strong security measures have been taken in Jerusalem where a police alert has been in force for several days. Tension mounted in the capital on Monday which was "Jerusalem Day" marking the seventh anniversary of the city's re-unification. Rumors that armed terrorists had infiltrated the city spread like wildfire today. Police Chief Heinz Breitenfeld went on radio to assure the populace that the rumors were without foundation.

Meanwhile Israeli citizens are arming themselves against terrorist outrages in the aftermath of the Maalot and Kiryat Shemona massacres. Encouraged by Police Minister Shlomo Hillel's remark that the authorities have no objections to law-abiding citizens bearing arms for self protection, lines have formed outside gunsmith shops here and in other cities. Purchasers must have licenses, which take several weeks to obtain, and must not have a criminal record. Meanwhile, hundreds of Israelis have been reporting to their local police stations to volunteer for self-defense units to counter the terrorist threat.

U.S.-USSR EXPAND TRADE

WASHINGTON, May 22 (JTA)-- A U.S.-Soviet commercial commission recommended at

the end of a two-day meeting here today that both countries conclude a long term agreement to facilitate economic, industrial and technical co-operation. Secretary of Commerce Frederick Dent who attended the meeting, said the agreement would not need Senate ratification and expressed hope the pact would be signed during President Nixon's visit to Moscow next month. The trade authorities predicted that U.S.-Soviet trade would again exceed \$1 billion this year.

Congress has refused to ratify the Trade Reform Act unless it contains provisions linking Soviet emigration policies with tariff privileges and trade credits for the USSR. The Mills-Vanik bill embodying that provision was overwhelmingly passed by the House earlier this year. The identical Jackson Amendment is supported by a substantial majority in the Senate. Treasury Secretary William Simon, who chaired the U.S.-Soviet trade meeting, said the Administration was determined to have a trade bill approved this year.

The Export-Import Bank meanwhile granted a \$180 million loan to the Soviet Union yesterday to help finance a fertilizer plant. The loan is the largest Ex-Im Bank has ever granted to the Soviet Union.

ISRAEL TO CONSIDER REINSTATING DEATH PENALTY FOR TERRORISTS

JERUSALEM, May 22 (JTA) -- The government will consider reinstating the death penalty for terrorists, Justice Minister Haim Zadok announced today in the Knesset. He made the announcement in reply to agenda motions by MKs Yehuda Sha'ari (Independent Liberals) and Yitzhak Tamir (Likud) demanding that the death penalty be revived. Their motions reflected mounting public pressure for capital punishment in the wake of the Maalot and Kiryat Shemona outrages.

But Zadok recommended caution. "When we deal with this question we should not be guided by feelings of rage and disgust but rather by the basic issue which is its (death penalty) possible influence on the war against terrorist organizations," he said. The Justice Minister explained the considerations that entered into the government's original decision to waive the death penalty for terrorists.

For one thing, he said, certainty that they will be sentenced to death could decrease the terrorists' willingness to surrender. Carrying out the death penalty would provide the terrorist organizations with martyrs and may also encourage them to undertake additional terrorist acts to force the reversal of death penalties imposed on their comrades, Zadok said.

The issue was referred to the Knesset's legal committee. A group of Hebrew University students met, meanwhile, with Knesset Speaker Yisrael Yeshayahu and presented him with a petition calling for renewal of the death penalty. Thousands of Israelis have signed it since it was drafted following the Munich massacre in Sept., 1972. Restoration of the death penalty has been one of the principal demands by residents of Maalot and Kiryat Shemona who demonstrated here this week.

RABIN DETERMINED TO FORM NEW CABINET BEFORE FRIDAY By Gil Sedan

JERUSALEM, May 22 (JTA) -- Labor Party leader Yitzhak Rabin is making a supreme effort to form a Cabinet within the 48 hours remaining before he must report success or failure to President Ephraim Katzir. Rabin is said to be determined to present a new government to the

President this Friday. But the distribution of key portfolios poses a major problem. As of today it still wasn't clear who would fill what post, though Shimon Peres, a Rafi stalwart, emerged as the most likely candidate to succeed Moshe Dayan as Minister of Defense.

The Foreign Ministry and the Ministry of Finance also pose serious problems for Rabin. Yigal Allon, the Deputy Premier and Education Minister in the outgoing care-taker government, reportedly wants a more substantive post in the new regime and has expressed interest in the Foreign Ministry. But he is reluctant to edge out his old colleague, Abba Eban, unless the latter agrees to step down. One solution reportedly under consideration is to name Eban as Deputy Premier with wide powers. But there is also the possibility that Rabin, whose relations with Eban have not been of the best, will not invite him to join the new government.

Leadership of the Finance Ministry hinges on Pinhas Sapir's decision whether or not to remain in the government. Sapir has repeatedly stated publicly that he did not want to serve in the new Cabinet and has intimated that he would seek the chairmanship of the Jewish Agency and World Zionist Executives. Sapir's colleagues are trying desperately to get him to change his mind, and the Finance Minister, long the Labor Party's "strut man," is known as a man of surprises. Yehoshua Rabinowitz, who has been mentioned as the most likely candidate for Finance Minister should Sapir step down, now says he prefers to retain the Housing Ministry, his portfolio in the care-taker regime.

Predictions On New Key Ministers

Shlomo Nakdimon, the usually well informed political reporter of Yediot Achronot, published a possible list of key ministers in a government headed by Rabin. According to Nakdimon, either Allon or Eban will be named Deputy Premier with expanded authority including participation in all decisions and direct responsibility for the "Mos-sad," Israel's intelligence network.

The Defense Ministry will probably go to Peres, but it could be assigned to Allon or Haim Barlev or be taken over by Rabin himself, Nakdimon said. The Foreign Ministry could go to Allon or be retained by Eban. Gen. Aharon Yariv, the negotiator of the Israeli-Egyptian disengagement agreement, is expected to be named Information Minister according to Nakdimon. Moshe Bar-Am, leader of the Labor Party in Jerusalem will succeed Rabin as Minister of Labor; Aharon Uzan, currently Minister of Communications, will be named Minister of Agriculture; the Ministry of Commerce and Industry will be retained by Barlev or assigned to Gad Yacobi, Nakdimon predicted.

(A new name, that of Israel's UN Ambassador Yosef Tekoah, came up today as a possible candidate for the post of Information Minister, now held by Peres. Tekoah has been absent from his UN post for the past two weeks. He returned to Israel about two weeks ago on what he called a "private visit," according to sources. The Jewish Telegraphic Agency learned, however, that Tekoah was summoned by Rabin to discuss the possibility of his joining the new government. Tekoah's relationship with Rabin was reportedly less than perfect while the latter was Israel's Ambassador in Washington. But the two diplomats are said to have reconciled their differences before Tekoah's return to Israel.)

STATE DEPARTMENT BLOCKS CONDEMNATION OF ARAB TERRORISTS IN THE UN

By Joseph Polakoff

WASHINGTON, May 22 (JTA) -- State Department officials, alarmed at the possibility after the Maalot massacre that Congress would insist the U.S. government take the issue of Arab terrorism to the UN Security Council, succeeded in blocking this demand on President Nixon and Secretary of State Henry A. Kissinger. The demands of Congress were embodied in bi-partisan resolutions introduced in the Senate May 15, the day of the Maalot massacre, and in the House a day later. Both condemned the outrage and urged U.S. government action.

The Jewish Telegraphic Agency learned today at both houses of Congress that these Department officials, pleading with Republican leaders at the Capitol, brought about deletion of the demand from the resolution before it was unanimously adopted by the Senate and permanently stalled formal passage of the entire resolution in the House.

These officials declared to the Republican leaders -- their normal first line of contact under the Republican Administration -- that presenting the condemnation of the Arab terrorists in the Security Council would lead to acrimonious international debate at a critical point in Kissinger's efforts to arrange disengagement of Syrian and Israeli forces. Although both Republicans and Democrats unanimously were appalled by the massacre they heeded the appeal to avoid possibility of being charged with obstructing Kissinger's efforts, the JTA was told.

Virtually identically worded bi-partisan resolutions drafted for the Senate May 15 and for the house on the following day called for U.S. action in the council. The resolution also asked Nixon and Kissinger to urge nations harboring terrorists to rid their countries of them and to call upon all governments to condemn the massacre.

However, before Sen. Hubert H. Humphrey (D., Minn.) presented the "sense of the Senate resolution" on the floor with 47 Senators sponsoring it, the demand on the Council was deleted. In weakened form, the resolution was unanimously adopted. The same pressure tactics were adopted in the House but Rep. Sidney Yates (D., Ill.), who drafted it, refused to accept the watered down version. The Department's liaison officials with Congress were then said to have spread the word that they would ask Congressmen friendly to them to fight the resolution on the floor.

This fight was averted when Democratic leader Thomas P. O'Neill of Mass. and Republican leader John Rhodes of Arizona introduced the resolution with 325 sponsors -- virtually three-fourths of the membership of both parties. With the resolution thus on the Congressional record, no formal vote was taken.

LONDON, May 22 (JTA) -- Lord Laurence Olivier, who has been in the forefront of the campaign to secure emigration rights for Valery and Galina Panov, declared here today that it would be wrong and self-defeating for the friends of the Panovs to demand that the British government ban the Bolshoi Ballet tour. "How does one ask that two dancers be free to practice their art where and how they choose while denying a whole company of artists that self-same right?" Lord Olivier asked. He said it must "be left to individuals and individual organizations to make it clear that the visit is not a tacit approval of Soviet policy."

**JEWISH LEADERS URGE WALDHEIM
TO HAVE UNRWA OUST TERRORISTS
FROM REFUGEE CAMPS. RELEASE STUDY
BY SECRETARIAT ON TERRORISM**

By Yitzhak Rabi

UNITED NATIONS, May 22 (JTA) -- Rabbi Israel Miller, chairman of the Conference of Presidents of Major American Jewish Organizations, said his meeting yesterday with UN Secretary General Kurt Waldheim left him "with a feeling of pessimism" because there was no real response from the United Nations toward the problem of terrorism. Rabbi Miller led a group of American Jewish leaders who met for 45 minutes with Waldheim to press for UN action against terrorism lest the international organization "by its failure to act" appear "an accomplice to murder."

But at a press conference later, Rabbi Miller said that although Waldheim is "a fine gentleman with his heart in the right place" he is powerless to act as far as solving the problem of terrorism. The Jewish leaders urged that UNRWA Commissioner Sir John Rennie, stationed in Beirut, "root out" terrorist groups headquartered in Palestinian refugee camps run by the UN in Lebanon and refuse to give UN funds to camps that serve as terrorist bases.

According to Rabbi Miller, Waldheim said the camps are not run by the UN, but by the government of Lebanon, and the UN only serves them. Waldheim told the Jewish leaders the UN does not have police powers to control activities in the refugee camps but promised to look further into the question. Rabbi Miller said the Presidents' Conference will ask Congress to consider cutting off funds to refugee camps that serve as terrorist bases.

Study Cannot Be Released

The delegation demanded that Waldheim print and disseminate the Secretariat's 41-page study of the nature of international terrorism, which concluded in 1972 that "certain forms of violence," particularly that directed "against the innocent" have no legitimacy. They said that this should include a statement from Waldheim appealing "to all governments providing sanctuary or other forms of assistance to terrorist groups to cease and desist from such practices." But Waldheim, according to Rabbi Miller, said he could not release the study because the UN commission that had asked the study be made forbade its publication.

The delegation also asked that the issue of terrorism be placed on the agenda for the next General Assembly session and the United States draft resolution submitted in 1972 following the murder of Israeli Olympic athletes be adopted. The Jewish group noted that the General Assembly had adopted "no concrete means for combating terrorism" and had only approved a convention on the "prevention and punishment of crimes against internationally protected persons including diplomatic agents."

The Presidents' Conference delegation included the presidents of the National Federation of Temple Sisterhoods, North American Jewish Youth Council, American Jewish Congress, United Synagogue of America, Hadassah, Women's League for Conservative Judaism, National Jewish Welfare Board, Mizrahi Hapoel Hamizrachi, Pioneer Women and the Union of American Hebrew Congregations.

RABBI URGES SYNAGOGUE EQUALITY

NEW YORK, May 22 (JTA) -- A New York rabbi

proposed the disbanding of synagogue sisterhoods which he said had deterred women from positions of synagogue leadership by channeling their activities into what have been considered "traditionally feminine or supportive roles." The proposal was made by Rabbi A. James Rudin, assistant director of the American Jewish Committee interreligious affairs department, at a panel discussion on the women's movement and the Jewish community, at the 68th annual meeting of the AJCommittee here.

Rabbi Rudin said "it's time we dropped all the women's clubs and all the men's clubs so that we can really have congregations." He said sisterhoods "have done some fine things but their existence has prevented women from moving into the mainstream leadership of synagogues. It's the executive committee of a congregation that sets the budget -- and the executive committee still meets in the men's room."

Rabbi Rudin proposed the "active recruitment of Jewish women for the rabbinate, the cantorate and positions of real professional responsibility in the Jewish community, especially in national Jewish organizations and the various community Federations."

Women Must Take The Lead

Arthur L. Kimmelfeld, a New York member of the AJCommittee's Executive Council, said women must take the lead in moving the Jewish community toward accepting full equality of both sexes. He said Jewish women "have been too modest about making their demands. They still defer to the men in interpreting Jewish traditions and rituals and they are waiting for the men to deliver an affirmative action program of Jewish communal participation instead of developing and offering one of their own."

Dr. Nancy Wyner, assistant principal of Larchmont Schools, Larchmont, N.Y., another panelist, said the Jewish community had no provisions for including the independent woman in its religious and communal activities. She offered four recommendations on how the Jewish community might correct its "current neglect" of women.

She proposed creation of day care centers "completely immersed in Jewish tradition" to relieve mothers of being the sole transmitters of Jewish identity; more opportunities for women to participate in Jewish ritual; provision for rabbinical counseling, or training women to perform such counseling in the synagogue to support changes in the life-style of women; and more open discussions in the Jewish community.

Karen DeCrow of Syracuse, N.Y., a leader in the National Organization for Women, asserted that all Jewish religious ceremonies and communal activities were male-oriented and male-dominated. She cited funeral services, the Haggadah, Sunday school teaching, fund-raising drives and rallies for Israel and Soviet Jewry.

She said one thing that particularly troubled her about Jewish men was "the basis from which they challenge affirmative action guidelines," declaring that they "have not been thinking of Jews but of Jewish men. They have totally ignored the incredible job discrimination suffered by Jewish women."

TEL AVIV, May 22 (JTA) -- An Israeli officer was killed by Syrian shell fire on the northern front yesterday. He was identified as Lt. Col. Yaacov Keren, 30. Three Israeli soldiers were wounded Monday and one was killed Saturday on the Golan Heights. Syrian and Israeli forces continued to exchange artillery and tank fire all along the ceasefire line this morning and yesterday. Syrian gunners were concentrating on the southern Golan Heights.
